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LEGISLATIVE HISTORY

Public Law 85-651  
S. 1748

TABLE OF CONTENTS

Index and summary of S. 1748.....	1
Digest of Public Law 85-651.....	2



## INDEX AND SUMMARY OF S. 1748

March 28, 1957 Sen. Dworshak introduced S. 1748 which was referred to Senate Interior and Insular Affairs Committee. Print of bill.

March 19, 1958 Senate committee ordered S. 1748 reported with amendment.

March 24, 1958 Senate committee reported S. 1748 with amendments. Print of bill and Senate Report No. 1408.

April 3, 1958 Senate passed S. 1748 as reported.

April 14, 1958 S. 1748 was referred to House Interior and Insular Affairs Committee. Print of bill as referred.

July 22, 1958 House subcommittee ordered S. 1748 reported with amendment.

July 28, 1958 House committee ordered S. 1748 reported with amendment.

July 30, 1958 House committee reported S. 1748 with amendment. Print of bill and House Report No. 2320.

Aug. 4, 1958 House passed S. 1748 as reported.

Aug. 5, 1958 Senate concurred in House amendment.

Aug. 14, 1958 Approved: Public Law 85-651.



DIGEST OF PUBLIC LAW 85-651

ADDITION OF LAND TO CARIBOU AND TARGHEE NATIONAL FORESTS.

Extends the exterior boundaries of the Targhee National Forest in Idaho and Wyoming to include about 22,000 additional acres in and near the Palisades reclamation project; gives national forest status to lands within this extension and elsewhere in the Targhee and Caribou National Forests now owned (about 15,700 acres) or later acquired by the U. S. in connection with the Palisades project; directs the Secretary of Agriculture to make available to the Department of Interior such lands as may be needed for the Palisades project; and authorizes the Secretaries of the two departments to enter into agreements with respect to the administration of, and accounting for and use of revenues from lands made available to the Department of Interior.





S. 1748

AN ACT TO AMEND THE ACT TO INCORPORATE

THE

THE

A BILL

TO

1

2

3



# S. 1748

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## IN THE SENATE OF THE UNITED STATES

MARCH 28, 1957

Mr. DWORSHAK (for himself, Mr. O'MAHONEY, and Mr. BARRETT) introduced the following bill; which was read twice and referred to the Committee on Interior and Insular Affairs

---

## A BILL

To add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       That the exterior boundaries of the Targhee National Forest,  
4       located in Idaho and Wyoming, are hereby extended to  
5       include the following described lands:

6       Lot 1 of section 7; lots 1, 4, 5, 6, and 9, the east half of  
7       the northeast quarter, the northwest quarter of the north-  
8       east quarter, the northeast quarter of the northwest quarter,  
9       and the east half of the southeast quarter of section 8;  
10      all of section 15; lots 1, 2, and 3, the northeast quarter, the  
11      northwest quarter, the north half of the southwest quarter,

1 the east half of the southeast quarter, and the northwest  
 2 quarter of the southeast quarter, of section 16; lots 1, 4,  
 3 and 5, of section 17; lots 1 and 2 of section 21; lots 1, 2,  
 4 5, and 6, the east half of the northeast quarter, and the  
 5 northwest quarter of the northeast quarter of section 22;  
 6 lots 1 and 3, the north half, the northeast quarter of the  
 7 southwest quarter, and the southeast quarter of section 23;  
 8 the west half of section 24; the west half of section 25; lots  
 9 1, 4, 5, and 8, the northeast quarter, and the east half of  
 10 the southeast quarter of section 26; lots 1, 4, 5, and 8 of sec-  
 11 tion 35; and all of section 36, all in township 1 south,  
 12 range 45 east of the Boise meridian, in Bonneville County,  
 13 State of Idaho; and

14 All of section 1; lots 1, 2, 7, 8, and 11, the southeast  
 15 quarter of the northeast quarter, and the northeast quarter  
 16 of the southeast quarter of section 2; lot 1 of section 11; lots  
 17 1, 3, 4, and 7, the northeast quarter, the northeast quarter of  
 18 the northwest quarter, and the east half of the southeast  
 19 quarter of section 12; lots 1, 4, 5, and 9, the northeast quar-  
 20 ter, and the northeast quarter of the southeast quarter of  
 21 section 13; and lot 1 of section 24, all in township 2 south,  
 22 range 45 east of the Boise meridian, in Bonneville County,  
 23 State of Idaho, and

24 The west half of section 6; all of section 7; the west  
 25 half of section 8; the west half of section 17; all of section

1 18; lots 1, 2, 3 and 6, the northeast quarter, the east half  
 2 of the northwest quarter, the east half of the southeast  
 3 quarter, and the northwest quarter of the southeast quarter  
 4 of section 19; all of section 20; the southwest quarter of  
 5 section 21; all of section 27; all of section 28; all of section  
 6 29; lots 1, 4, 5 and 8, and the southeast quarter of the  
 7 southeast quarter of section 30; lots 1 and 4, and the north-  
 8 east quarter of the northeast quarter of section 31; lots 1  
 9 and 3, the northeast quarter, the northwest quarter, the  
 10 northeast quarter of the southwest quarter, and the south-  
 11 east quarter of section 32; all of section 33; all of section  
 12 34; all in township 2 south, range 46 east of the Boise  
 13 meridian, in Bonneville County, State of Idaho; and

14 All of section 3; all of section 4; lots 1, 2, 3, 6, 7, and  
 15 11, the south half of the northeast quarter, and the northeast  
 16 quarter of the southeast quarter of section 5; lot 1 of section  
 17 8; all of section 9; all of section 10; all of section 15; all of  
 18 section 16; and all of section 22, all in township 3 south,  
 19 range 46, east of the Boise meridian, in Bonneville County,  
 20 State of Idaho; and

21 The southwest quarter of the southwest quarter of sec-  
 22 tion 17; lots 2, 3 and 4, the west half of the southwest  
 23 quarter of the northeast quarter, the southeast quarter of  
 24 the northwest quarter, the east half of the southwest quarter,  
 25 the northwest quarter of the southeast quarter, and the



1 south half of the southeast quarter of section 18; all of  
2 section 19; the west half of the northwest quarter, and  
3 the south half, of section 20; all of section 29; all of section  
4 30; all of section 31; and all of section 32, all in township  
5 37 north, range 118 west of the sixth principal meridian,  
6 in Lincoln County, State of Wyoming; and

7 All of section 2; all of section 3; and all of section 4,  
8 all in township 36 north, range 119 west of the sixth princi-  
9 pal meridian, in Lincoln County, State of Wyoming.

10 SEC. 2. All lands of the United States located within  
11 the exterior boundaries of the Targhee National Forest and  
12 all lands which have been, or are hereafter acquired by the  
13 United States in connection with the Palisades Reservoir  
14 reclamation project (other than the lands referred to in sec-  
15 tion 3) are hereby incorporated into and made parts of the  
16 Targhee National Forest.

17 SEC. 3. All lands of the United States within the exte-  
18 rior boundaries of the Caribou National Forest, Idaho, which  
19 have been, or are hereafter, acquired by the United States  
20 in connection with the Palisades Reservoir reclamation  
21 project are hereby incorporated into and made parts of the  
22 Caribou National Forest.

23 SEC. 4. (a) It is hereby declared that the sole purpose  
24 of this Act is to subject the lands referred to in the foregoing  
25 sections of this Act to all laws and regulations applicable to

1 national forests, and nothing in this Act shall be construed  
2 to authorize the United States to acquire any additional lands  
3 or any interest therein, nor to diminish or in anywise affect  
4 any valid rights in or to, or in connection with, any such  
5 lands which may be in existence on the date of enactment  
6 of this Act.

7 (b) (1) The Secretary of Agriculture shall make avail-  
8 able, from the lands referred to in the foregoing sections of  
9 this Act, to the Bureau of Reclamation of the Department of  
10 the Interior such lands as the Secretary of the Interior finds  
11 are needed in connection with the Palisades Reservoir rec-  
12 lamation project.

13 (2) The Secretary of the Interior is authorized to enter  
14 into such agreements with the Secretary of Agriculture with  
15 respect to the relative responsibilities of the aforesaid Sec-  
16 retaries for the administration of, as well as accountings for  
17 and use of revenues arising from, lands made available to the  
18 Bureau of Reclamation of the Department of the Interior  
19 pursuant to paragraph (1) as the Secretary of the Interior  
20 finds to be proper in carrying out the purpose of this Act.

**A BILL**

To add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

By Mr. DWORSHAK, Mr. O'MAHONEY, and Mr.  
BARRETT

MARCH 28, 1957

Read twice and referred to the Committee on Interior  
and Insular Affairs







March 19, 1948

*Senate*

15. STATEHOOD. Sen. Allott spoke in favor of statehood for Alaska and Hawaii. pp. 4196-7
16. FOREIGN AID. Sen. Carroll inserted a newspaper editorial favoring the establishment of an international development association. p. 4198
17. ROADS. Sen. Humphrey inserted a local Minn. County Board of Commissioners resolution urging support for H. R. 9821, the road authorization bill. p. 4178  
Sen. Humphrey and Thye inserted resolutions from the Minn. State Horticultural Society favoring a ban on advertising signs along new Federal highways. pp. 4177, 4186-7
18. POSTAL RATES. Conferees were appointed on H. R. 5836, the postal rate increase and postal employee pay raise bill (pp. 4201-2). House conferees were appointed Mar. 18.
19. EXPENDITURES. Sen. Byrd expressed his opposition to deficit spending by the Federal Government. pp. 4174-5
20. DAIRY PROGRAM. Sen. Jackson inserted a local Wash. Dairyman's Ass'n. resolution favoring the principles provided in a dairy industry self-help plan. p. 4176  
Sen. Proxmire expressed his opposition to a reduction in dairy price supports. p. 4188
21. FOREIGN TRADE. Sen. Smith, N. J., inserted a newspaper editorial favoring extension of the Reciprocal Trade Agreements Act. p. 4184
22. FORESTRY. The Interior and Insular Affairs Committee ordered reported with amendment S. 1748, to add certain lands located in Idaho and Wyo. to the Caribou and Targhee National Forests. p. D230
23. WHEAT IMPORTS. Sen. Langer criticized the State Department for objecting to legislation, S. 666, to increase the duty on imported wheat treated with poisonous substances which is unfit for human consumption. p. 4221  
The Agriculture and Forestry Committee ordered reported without amendment S. 666, to increase the duty on imported wheat treated with poisonous substances which is unfit for human consumption, and S. 3120, with an amendment, to exempt production of durum wheat in the Tulare area, Calif., from acreage allotments and marketing quotas. pp. D229-30
24. LEGISLATIVE PROGRAM. Sen. Johnson announced that S. 1356, to transfer certain functions under the Packers and Stockyards Act from this Department to FTC, will be taken up after disposition of the pending bill to extend Public Law 480. p. 4206

#### ITEMS IN APPENDIX

25. FARM PROGRAM. Sen. Yarborough inserted his speech to Kan. Democrats in which he criticized the Secretary's farm program. pp. A2573-4  
Sen. Williams inserted a telegram from the Pa. Poultry Federation commending the Secretary for his stand on flexible price supports. pp. A2582-3  
Sen. Langer inserted Farmers' Union GTA radio reports which stated that lower farm prices would not result in lower food costs, and that the \$5 billion farm budget included many items (school lunch, meat inspection, and REA loans) which could not be considered farm subsidies. p. A2582  
Rep. Smith, Kans., inserted a wheat farmer's letter to him on the financial situation of wheat farmers, urging higher support prices, or, alternatively, removal of all acreage controls with 70% of parity price supports. p. A2612



Rep. Miller, Md., inserted Sen. Beall's summary of USDA activities in Md., including conservation, soil bank payments, farm loans, rural development, research, and the school lunch and surplus distribution programs. pp. A2621-2

26. FOREST PRODUCTS. Rep. Sikes inserted testimony of the Hardwood Plywood Manufacturers Committee to the House Ways and Means Committee, urging an absolute import quota on hardwood plywood, and that Congress make Tariff Commission recommendations final unless overruled by Congress. pp. A2575-6
27. PUBLIC LAW 480. Sen. Proxmire inserted a letter from the Wis. Cooperative Tobacco Growers Ass'n urging extension of Public Law 480 for 5 years. p. A2579
28. FOREIGN TRADE. Rep. Fallon inserted testimony by the American Merchant Marine Institute, Inc., to the House Ways and Means Committee, favoring extension of the Trade Agreements Act. pp. A2584-6  
Extension of remarks of Rep. Patterson opposing provisions in the present Reciprocal Trade Agreements Act allowing the President to override Tariff Commission recommendations, and urging Congress to enact legislation to give itself the veto power over such recommendations. pp. A2609-10
29. ONION FUTURES. Rep. Weaver inserted correspondence with CEA raising several questions on H. R. 376, prohibiting onion futures trading, and an editorial criticizing the passage of the bill on the grounds that onion futures markets served a useful purpose. pp. A2566-7
30. LIBRARY SERVICES. Rep. Dwyer inserted two editorials on the value of reading and the free library system. pp. A2596-7
31. STATEHOOD. Extension of remarks of Rep. Saylor urging statehood for Alaska as being overdue. pp. A2610-11
32. ROADS. Rep. Springer inserted an editorial urging acceleration of the highway program. p. A2614  
Rep. Flood inserted a letter from Gov. Leader of Pa. urging support for legislation to grant Pa. sufficient Federal funds to complete the Interstate system in Pa. in 13 years. p. A2620
33. TVA. Rep. Loser inserted an editorial, "Keep TVA Light Shining," on the value of TVA and the need to "save TVA from the greed of private power companies." p. A2614
34. GOVERNMENT ETHICS. Rep. Pelly inserted two columns favoring the American Bar Ass'n's proposed legislation to establish a code of ethical conduct for Federal officials. pp. A2620-1
35. PERSONNEL. Rep. Fino inserted a resolution of retired Civil Service employees urging increases for Federal annuitants of more than 10% without work limitations of compensation ceilings. p. A2622  
Extension of remarks of Rep. Hosmer stating that Federal employee pay raises must be measured by fiscal considerations as well as by need, and inserting a letter from Naval employees urging favorable action on a pay bill which could be approved by the President, rather than higher increases which might be vetoed. pp. A2630-1

#### BILLS INTRODUCED

36. FOOD ALLOTMENTS. S. 3514, by Sen. Proxmire and other Senators, to establish a National Food Allotment Program to augment the diets of low-income and needy persons and families, to encourage the constructive utilization of abundant







March 24, 1958

12. **ELECTRIFICATION.** Sen. Yarborough criticized the proposal to raise the interest rates on REA loans, and urged the President to "withdraw his announced proposals to raise REA interest rates." p. 4528  
Sen. Humphrey inserted a local REA coop resolution opposing any increase in interest rates on REA loans. p. 4497
13. **ROADS.** Began debate on S. 3414, authorizing appropriations for the construction of highways, including Forest Service highways, and roads and trails. (pp. 4525-27, 4537-45, 4546-48) This bill had been reported during Senate recess Mar. 22 (S. Rept. 1407). (p. 4493)  
Sen. Case submitted an amendment which he intends to propose to the bill which will "enable persons in rural areas adversely affected by the proposed ~~location~~ of a highway on the National System of Interstate and Defense Highways to register their protests over the proposed location." (p. 4537)
14. **PUBLIC LANDS.** Agreed to a motion by Sen. Humphrey to reconsider the vote by which the Senate passed S. 1538, to provide for the adjustment of the legislative jurisdiction exercised by the U. S. over land in the several States used for Federal purposes. The House was requested to return the bill to the Senate. pp. 4563-64
15. **ECONOMIC SITUATION.** Several Senators discussed and inserted material on current economic conditions. pp. 4517-18, 4531, 4534-35, 4554-62
16. **FOREIGN AFFAIRS.** Sen. Smith, M. J., inserted the testimony of Secretary of State Dulles on Mar. 24, 1958, before the Senate Foreign Relations Committee in support of the mutual security program. pp. 4519-21
17. **AGRICULTURE HALL OF FAME.** Sen. Carlson inserted a newspaper editorial in support of naming the proposed Hall of Fame for Agriculture after the late Sen. Arthur Capper. pp. 4531-32
18. **FORESTRY.** The Interior and Insular Affairs Committee reported, with amendment, S. 1748, to add certain lands to the Caribou and Targhee National Forests, Ida. and Wyo. (S. Rept. 1408). p. 4500  
Sen. Thurmond inserted a resolution of the S. C. Legislature urging a program to aid landowners to grow hardwoods as well as pine trees under the conservation reserve and other programs. pp. 4495-6
19. **DAIRY PRICE SUPPORTS.** Sen. Thye inserted resolutions by two Farmers' Union locals and two creameries, opposing the announced reduction of dairy price supports. pp. 4496-7  
Sen. Humphrey inserted a resolution of the Bertha, Minn., Commercial Club opposing the announced reduction of dairy price supports. p. 4497  
Sen. Proxmire criticized the announced reduction in dairy price supports and stated that milk today is worth only 77% of what it was five years ago. pp. 4536-7
20. **FARM PROGRAM.** Sen. Proxmire urged the President to sign the resolution to freeze price supports and acreage allotments, and stated that a veto would cause unemployment in the economy. p. 4537  
Sen. Humphrey inserted a Currie, Minn., Farmers' Union resolution urging full parity farm prices as a contribution to bolstering the economy. p. 4498  
Sen. Carlson inserted the resolutions of the Farmers Union Jobbing Ass'n endorsing the value of agricultural research, supporting farmer cooperatives, and supporting the acreage allotment and price support freeze measure. pp. 4499-4500

21. CIVIL DEFENSE. Sen. Johnston criticized the present civil defense program, and urged the dispersal of Government agencies away from Washington and expanded civil defense program. pp. 4513-14

ITEMS IN APPENDIX

22. RECLAMATION. Extension of remarks of Sen. Kuchel stating that "the Central Valley project is a truly magnificent example of Federal reclamation," and inserting an article describing the earnings of this project. pp. A2704-5  
Rep. Ullman inserted an editorial pointing out that construction of multi-purpose projects would be a most effective weapon against the recession. p. A2751
23. PUBLIC WORKS. Sen. Knowland inserted his statement outlining some of the steps which had been taken by the administration and/or the Senate toward the acceleration of economic recovery. pp. A2708-10
24. LANDS. Sen. Neuberger inserted 2 editorials in favor of his bill S. 3051, to govern the disposal of timberlands of the Klamath Indian Reservation. pp. A2710-1, A2715  
Extension of remarks of Rep. Porter inserting a letter written by him to the editor and an editorial written by Sen. Neuberger commenting on the Al Sarena case. pp. A2736-7  
Extension of remarks of Rep. Minshall commending Interior Secretary Seaton. p. A2751
25. WILDLIFE. Sen. O'Mahoney inserted a prize-winning essay on National Wildlife Week. pp. A2711-2
26. FARM PROGRAM. Extension of remarks of Sen. Thurmond stating that "agriculture is a career that presents an unusual challenge requiring skills which combine science and business," and inserting an article, "Farming Is Changing--Not Fading." p. A2712  
Speech in the House by Rep. Michel during debate on S. J. Res. 162, the measure to freeze price supports and acreage allotments. p. A2720  
Extension of remarks of Rep. Cooley urging the President to approve S. J. Res. 162, and stating that "it is beyond all understanding that the President would veto Senate Joint Resolution 162 and endorse the actions of his Secretary to reduce again the already depressed conditions of farm families..." pp. A2722-3  
Rep. Curtis, Mo., inserted an article opposing the proposed price support and acreage allotment freeze. p. A2757
27. FORESTRY. Extension of remarks of Sen. Thurmond stating that "one of the greatest of our natural resources is our forests," and inserting an editorial commending the forest conservation program in S. C. pp. A2714-5  
Extension of remarks of Rep. Mack stating that "the present heavy imports of Japanese plywood are depriving about 8,000 Pacific Northwest and southern plywood plant workers and the loggers who supply them raw materials of employment." pp. A2729-30  
Rep. Van Pelt inserted a statement compiled by the American Paper and Pulp Ass'n opposing S. 3372, to provide assistance for the construction of a pilot plant experimental newsprint mill in northern Wis. pp. A2761-3
28. TEXTILES. Various insertions describing the effects of imports on the textile industry. pp. A2724-5, A2725-6, A2739-40



ADDING CERTAIN LANDS LOCATED IN IDAHO AND  
WYOMING TO THE CARIBOU AND TARGHEE NATIONAL  
FORESTS

---

MARCH 24 (legislative day, MARCH 17) 1958.—Ordered to be printed

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Mr. NEUBERGER, from the Committee on Interior and Insular Affairs, submitted the following

## REPORT

[To accompany S. 1748]

The Committee on Interior and Insular Affairs, to whom was referred the bill (S. 1748) to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests, having considered the same, report favorably thereon with amendments and recommend that the bill, as amended, do pass.

The amendments are as follows:

At page 4, line 16, strike the period and add the following language:

: *Provided*, That any acquired lands hereby incorporated into the national forest shall be subject to the laws and regulations applicable to national-forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended.

At page 4, line 22, strike the period and add the following language:

and shall be subject to the laws and regulations applicable to national forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended.

At page 5, line 6, strike the period and add the following language:

, nor to prejudice the sale or lease by the Secretary of the Interior of lands for which application is now pending under the Act of June 1, 1938 (52 Stat. 609), as amended, or any similar authority.

## PURPOSE OF S. 1748

The bill proposes to add to the Caribou and Targhee National Forests certain lands which have been withdrawn or acquired in connection with the Palisades Reservoir reclamation project in Idaho. Inasmuch as the legislation would be advantageous to the Department

of Agriculture, the committee has unanimously recommended its enactment.

The bill would not increase Federal land ownership. It would give national forest status to lands acquired for the reclamation project which are inside the Caribou National Forest boundaries. In addition, by extension of the Targhee National Forest boundaries, the bill would give national forest status to all Federal lands now in a narrow corridor between these two national forests, including those acquired or hereafter acquired in connection with the reclamation project. This would permit uniform development of the area, enable the Secretary of Agriculture to administer recreation on both sides of the reservoir and foster greater governmental efficiency.

#### PURPOSE OF THE AMENDMENTS

The amendments adopted by the committee were suggested by the Departments of Agriculture and the Interior. The first two amendments make existing and future acquired lands subject to development of all mineral resources. By the third amendment, approximately 180 acres of public domain lands in the affected area on which Small Tract Act filings have been made prior to the introduction of this legislation would be excepted from the bill's provisions and would not be accorded national forest status; this would permit the Small Tract Act filings to be perfected by the Bureau of Land Management.

#### AGENCY REPORTS

Set forth below are the favorable reports of the Department of Agriculture and the Department of the Interior.

DEPARTMENT OF AGRICULTURE,  
*Washington D. C., February 17, 1958.*

HON. JAMES E. MURRAY,  
*Chairman, Committee on Interior and Insular Affairs,  
United States Senate*

DEAR SENATOR MURRAY: This is in reply to your letter of April 3, 1957, requesting a report on S. 1748, a bill, to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

We recommend enactment of S. 1748 with amendments as suggested below.

This bill would: (1) Extend the exterior boundaries of the Targhee National Forest in Idaho and Wyoming to include about 22,000 additional acres in and near the Palisades reclamation project; (2) give national forest status to lands within this extension and elsewhere in the Targhee and Caribou National Forests now owned (about 15,700 acres) or later acquired by the United States in connection with Palisades project; (3) direct the Secretary of Agriculture to make available to the Department of the Interior such lands as may be needed for the Palisades project; and (4) authorize the Secretaries of the two departments to enter into agreements with respect to the administration of, and accounting for and use of revenues from lands made available to the Department of the Interior. Privately owned lands within the national-forest boundaries would in no way be affected by the bill.

The Palisades Reservoir is created by a dam in the Snake River in sec. 17, T. 1 S., R. 45 E., in Idaho. In this particular area the Snake River is the easterly boundary of the Caribou National Forest. From ½ mile to 4 miles on the other side of the river is the westerly boundary of the Targhee and Bridger National Forests, mainly the Targhee. This narrow corridor which now separates the national forests would be eliminated if the bill were enacted. The Palisades Reservoir now occupies (a) some national-forest lands, (b) certain lands inside the Caribou National Forest boundary acquired by the Bureau of Reclamation, and (c) public domain and Bureau of Reclamation acquired lands comprising part of the corridor between the national forests. About 70 percent of the described land is within the reservoir limits; the remainder closely adjoins it.

The bill would not increase Federal ownership. It would give national-forest status to lands acquired for the reclamation project which are inside the Caribou National Forest boundaries. In addition, by extension of the Targhee National Forest boundaries the bill would give national-forest status to all Federal lands now in the corridor between the two national forests, including those acquired or hereafter acquired in connection with the reclamation project.

The giving of national-forest status to lands inside national-forest boundaries and acquired in connection with a reclamation project is in accord with the policy recommended to you by this Department on March 21, 1957 in its report on S. 60 and adopted by the Interior and Insular Affairs Committee in its favorable report on S. 60.

This would permit uniform development of the area, enable the Secretary of Agriculture to administer recreation on both sides of the reservoir, and foster greater governmental efficiency.

The Palisades Reservoir offers many opportunities for public recreation use. Much of this use will be on lands adjoining or tributary to the reservoir in the form of camping, picnicking, summer homes, boat landing facilities and similar uses. Camp and picnic ground facilities valued at \$148,000 have been installed by the Department of Agriculture with funds provided by the Department of the Interior as part of the construction authorization. A part of existing and future facilities are or will be on lands acquired by the Bureau of Reclamation, or lands outside present national-forest boundaries. There is a large job of maintaining and servicing recreational facilities and planning and installing those required to meet future demand. The Department of Agriculture has personnel in the vicinity and supervises recreational and other land-use activities on nearby and intermingled national-forest lands. Funds appropriated for the national forests are available only for use on, or for protection of, national-forest lands. They cannot be used to build or service facilities or to develop or administer Bureau of Reclamation acquired lands or other Federal lands outside the national forest.

It is suggested that the bill be amended in order to make existing and future acquired lands subject to development of all mineral resources. This can be accomplished as follows:

Page 4, line 16. Strike the period and add “; *Provided*, That any acquired lands hereby incorporated into the national forest shall be subject to the laws and regulations applicable to national-forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended.”



Page 4, line 22. Strike the period and add "and shall be subject to the laws and regulations applicable to national forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended."

It is the interpretation of this Department that the language of section 4 (a) would not preclude the making of desirable land exchanges within national-forest boundaries from time to time under other applicable authority.

It has come to our attention that prior to introduction of S. 1748 there were filed with the local office of the Bureau of Land Management, pursuant to the Small Tracts Act of June 1, 1938, as amended (43 U. S. C. 682a), several small-tract purchase applications involving public domain lands described in the bill. These applications involve lands in the E½NW¼ of sec. 8 and N½NW¼ of sec. 17, T. 2 S., R. 46 E. These subdivisions, particularly the N½NW¼ of section 17, are suitable for public use in connection with the Palisades Reservoir, and we believe that the long-term public interest will be served best by retaining them in public ownership and including them in the national forest as provided by this bill. Such action would remove them from the operation of the aforementioned act of June 1, 1938, as amended. However, if the Congress determines that the above-described subdivisions should remain subject to the Small Tracts Act, so as to permit adjudication of applications therefor filed prior to introduction of the bill, we would not object to amendment of S. 1748 to eliminate them from its provisions. This could be accomplished as follows:

Page 2, line 25. Strike the words "half of section 8; the west half of section 17;" and insert in lieu thereof "half of the northwest quarter and the southwest quarter of section 8; the south half northwest quarter and the southwest quarter of section 17;"

The Bureau of the Budget advises that there is no objection to the submission of this report.

Sincerely yours,

E. T. BENSON, *Secretary*.

DEPARTMENT OF THE INTERIOR,

OFFICE OF THE SECRETARY,

Washington, D. C., February 21, 1958.

HON. JAMES E. MURRAY,

*Chairman, Committee on Interior and Insular Affairs,  
United States Senate, Washington, D. C.*

DEAR SENATOR MURRAY: A report has been requested from this Department on S. 1748, a bill to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

Subject to your committee's consideration of an amendment set forth hereafter, we recommend enactment of S. 1748.

The bill proposes to add to the Caribou and Targhee National Forests certain lands which have been withdrawn or acquired in connection with the Palisades Reservoir reclamation project in Idaho. This will, we understand, be advantageous to the Department of Agriculture and will not be disadvantageous to this Department.

We point out, however, that there are outstanding a small number of applications under the Small Tracts Act and similar authorities for lands covered by the bill. We believe that S. 1748 should be amended to permit these applications to be perfected. This can be accom-

plished by changing the period at the end of section 4(a) to a comma and adding "nor to prejudice the sale or lease by the Secretary of the Interior of lands for which application is now pending under the Act of June 1, 1938 (52 Stat. 609), as amended, or any similar authority."

The Bureau of the Budget has advised that there would be no objection to the submission of this report to your Committee.

Sincerely yours.

FRED G. AANDAH, *Assistant Secretary of the Interior.*

○



85TH CONGRESS  
2D SESSION

# S. 1748

[Report No. 1408]

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## IN THE SENATE OF THE UNITED STATES

MARCH 28, 1957

Mr. DWORSHAK (for himself, Mr. O'MAHONEY, and Mr. BARRETT) introduced the following bill; which was read twice and referred to the Committee on Interior and Insular Affairs

MARCH 24 (legislative day, MARCH 17), 1958

Reported by Mr. NEUBERGER, with amendments

[Insert the part printed in italic]

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## A BILL

To add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That the exterior boundaries of the Targhee National Forest,  
4       located in Idaho and Wyoming, are hereby extended to  
5       include the following described lands:

6       Lot 1 of section 7; lots 1, 4, 5, 6, and 9, the east half of  
7       the northeast quarter, the northwest quarter of the north-  
8       east quarter, the northeast quarter of the northwest quarter,  
9       and the east half of the southeast quarter of section 8;  
10      all of section 15; lots 1, 2, and 3, the northeast quarter, the  
11      northwest quarter, the north half of the southwest quarter,

1 the east half of the southeast quarter, and the northwest  
 2 quarter of the southeast quarter, of section 16; lots 1, 4,  
 3 and 5, of section 17; lots 1 and 2 of section 21; lots 1, 2,  
 4 5, and 6, the east half of the northeast quarter, and the  
 5 northwest quarter of the northeast quarter of section 22;  
 6 lots 1 and 3, the north half, the northeast quarter of the  
 7 southwest quarter, and the southeast quarter of section 23;  
 8 the west half of section 24; the west half of section 25; lots  
 9 1, 4, 5, and 8, the northeast quarter, and the east half of  
 10 the southeast quarter of section 26; lots 1, 4, 5, and 8 of sec-  
 11 tion 35; and all of section 36, all in township 1 south,  
 12 range 45 east of the Boise meridian, in Bonneville County,  
 13 State of Idaho; and

14 All of section 1; lots 1, 2, 7, 8, and 11, the southeast  
 15 quarter of the northeast quarter, and the northeast quarter  
 16 of the southeast quarter of section 2; lot 1 of section 11; lots  
 17 1, 3, 4, and 7, the northeast quarter, the northeast quarter of  
 18 the northwest quarter, and the east half of the southeast  
 19 quarter of section 12; lots 1, 4, 5, and 9, the northeast quar-  
 20 ter, and the northeast quarter of the southeast quarter of  
 21 section 13; and lot 1 of section 24, all in township 2 south,  
 22 range 45 east of the Boise meridian, in Bonneville County,  
 23 State of Idaho, and

24 The west half of section 6; all of section 7; the west  
 25 half of section 8; the west half of section 17; all of section



1 18; lots 1, 2, 3, and 6, the northeast quarter, the east half  
 2 of the northwest quarter, the east half of the southeast  
 3 quarter, and the northwest quarter of the southeast quarter  
 4 of section 19; all of section 20; the southwest quarter of  
 5 section 21; all of section 27; all of section 28; all of section  
 6 29; lots 1, 4, 5, and 8, and the southeast quarter of the  
 7 southeast quarter of section 30; lots 1 and 4, and the north-  
 8 east quarter of the northeast quarter of section 31; lots 1  
 9 and 3, the northeast quarter, the northwest quarter, the  
 10 northeast quarter of the southwest quarter, and the south-  
 11 east quarter of section 32; all of section 33; all of section  
 12 34; all in township 2 south, range 46 east of the Boise  
 13 meridian, in Bonneville County, State of Idaho; and

14 All of section 3; all of section 4; lots 1, 2, 3, 6, 7, and  
 15 11, the south half of the northeast quarter, and the northeast  
 16 quarter of the southeast quarter of section 5; lot 1 of section  
 17 8; all of section 9; all of section 10; all of section 15; all of  
 18 section 16; and all of section 22, all in township 3 south,  
 19 range 46, east of the Boise meridian, in Bonneville County,  
 20 State of Idaho; and

21 The southwest quarter of the southwest quarter of sec-  
 22 tion 17; lots 2, 3 and 4, the west half of the southwest  
 23 quarter of the northeast quarter, the southeast quarter of  
 24 the northwest quarter, the east half of the southwest quarter,  
 25 the northwest quarter of the southeast quarter, and the

1 south half of the southeast quarter of section 18; all of  
2 section 19; the west half of the northwest quarter, and  
3 the south half, of section 20; all of section 29; all of section  
4 30; all of section 31; and all of section 32, all in township  
5 37 north, range 118 west of the sixth principal meridian,  
6 in Lincoln County, State of Wyoming; and

7 All of section 2; all of section 3; and all of section 4,  
8 all in township 36 north, range 119 west of the sixth princi-  
9 pal meridian, in Lincoln County, State of Wyoming.

10 SEC. 2. All lands of the United States located within  
11 the exterior boundaries of the Targhee National Forest and  
12 all lands which have been, or are hereafter acquired by the  
13 United States in connection with the Palisades Reservoir  
14 reclamation project (other than the lands referred to in sec-  
15 tion 3) are hereby incorporated into and made parts of the  
16 Targhee National Forest: *Provided, That any acquired lands*  
17 *hereby incorporated into the national forest shall be subject to*  
18 *the laws and regulations applicable to national forest lands*  
19 *acquired under the Act of March 1, 1911 (36 Stat. 961),*  
20 *as amended.*

21 SEC. 3. All lands of the United States within the exte-  
22 rior boundaries of the Caribou National Forest, Idaho, which  
23 have been, or are hereafter, acquired by the United States  
24 in connection with the Palisades Reservoir reclamation  
25 project are hereby incorporated into and made parts of the

1 Caribou National Forest *and shall be subject to the laws and*  
2 *regulations applicable to national forest lands acquired under*  
3 *the Act of March 1, 1911 (36 Stat. 961), as amended.*

4 SEC. 4. (a) It is hereby declared that the sole purpose  
5 of this Act is to subject the lands referred to in the foregoing  
6 sections of this Act to all laws and regulations applicable to  
7 national forests, and nothing in this Act shall be construed  
8 to authorize the United States to acquire any additional lands  
9 or any interest therein, nor to diminish or in anywise affect  
10 any valid rights in or to, or in connection with, any such  
11 lands which may be in existence on the date of enactment  
12 of this Act, *nor to prejudice the sale or lease by the Secretary*  
13 *of the Interior of lands for which application is now pending*  
14 *under the Act of June 1, 1938 (52 Stat. 609), as amended,*  
15 *or any similar authority.*

16 (b) (1) The Secretary of Agriculture shall make avail-  
17 able, from the lands referred to in the foregoing sections of  
18 this Act, to the Bureau of Reclamation of the Department  
19 of the Interior such lands as the Secretary of the Interior  
20 finds are needed in connection with the Palisades Reservoir  
21 reclamation project.

22 (2) The Secretary of the Interior is authorized to enter  
23 into such agreements with the Secretary of Agriculture with  
24 respect to the relative responsibilities of the aforesaid Sec-  
25 retaries for the administration of, as well as accountings for

1 and use of revenues arising from, lands made available to the  
2 Bureau of Reclamation of the Department of the Interior  
3 pursuant to paragraph (1) as the Secretary of the Interior  
4 finds to be proper in carrying out the purpose of this Act.



[Report No. 1408]

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## A BILL

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To add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

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By Mr. DWORSHAK, Mr. O'MAHONEY, and Mr.  
BARRETT

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MARCH 28, 1957

Read twice and referred to the Committee on Interior  
and Insular Affairs

MARCH 24 (legislative day, MARCH 17), 1958  
Reported with amendments









3. FORESTRY. Rep. Porter urged the enactment of legislation to authorize the exchange of land or timber within the Siskiyou National Forest, Ore., for lands adjacent to the forest as a means "to help preserve the natural beauty of the Rogue Valley in the area." p. 5586
4. CHICORY IMPORTS. Concurred in the Senate amendments to H. R. 5005, to suspend for 2 years the duty on crude chicory, except endive, and to provide for a new rate of 2 cents per pound on ground or prepared chicory for the temporary 2-year period. (pp. 5587-88) This bill will now be sent to the President.
5. ECONOMIC CONDITIONS. Rep. Bonner called for Government programs to "restore public buying power," including "farmers' buying power." p. 5606
6. TRANSPORTATION TAXES. Received a R. I. Assembly memorial urging repeal of Federal excise taxes on the transportation of persons and property. p. 5621
7. ADJOURNED until Mon., Apr. 14. p. 5620

SENATE

*April 3, 1958*

8. LIFE INSURANCE. Concurred in the House amendments to S. 1740, to authorize payments from the employees' life insurance fund for expenses occurred in assuming the assets and liabilities of certain beneficial associations. This bill will now be sent to the President. p. 5533
9. FORESTRY. ~~Sen. Neuberger urged that Klamath Indian forest lands be acquired and administered by the Forest Service, and inserted two articles on the Klamath Indian Forest problem. pp. 5537-40.~~  
~~Sen. Humphrey inserted a statement by the National Parks Ass'n criticizing the Chamber of Commerce analysis of S. 1176, the wilderness preservation bill. pp. 5540-1~~  
Passed as reported S. 1748, to add certain lands located in Idaho and Wyo. to the Caribou and Targhee National Forests. p. 5550
10. LIVESTOCK. Sen. Proxmire stated that "the depression in the dairy industry created by Secretary Benson's sharp cut in supports is already starting to spread into the livestock industry," and urged Congress to override the President's veto of S. J. Res. 162, the price-support freeze measure. pp. 5552-3
11. COUNTRY LIFE. Sens. Thye and Stennis were added as cosponsors of S. 3596, to establish a Commission on Country Life. p. 5528
12. FARM CREDIT ADMINISTRATION. Received the nominations of Marvin J. Briggs and Frank Stubbs to be members of the Federal Farm Credit Board, FCA. p. 5585
13. FLOOD CONTROL. Sen. Yarborough urged the President not to veto S. 497, the rivers and harbors and flood control bill. p. 5533
14. ECONOMIC SITUATION. Sens. Douglas and Morse discussed the level of unemployment, the possibility of tax reduction, and the value of public works in raising the economy. pp. 5535-7
15. TEXTILES. Sen. Johnston stated that the cotton industry cannot compete with foreign producers and criticized the Tariff Commission and this Department for failing to grant relief to the cotton textile industry through import restrictions. pp. 5569-70

# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued April 4, 1958  
For actions of April 3, 1958  
85th-2d, No. 55

## CONTENTS

Adjournment.....	7,19		
Banking and currency.....	24,33		
Chicory imports.....	4		
Country life.....	11		
Dairy industry.....	10		
Defense production.....	32		
Depressed areas.....	37	Grain.....	20
Economic conditions.....	5	Housing.....	34
Economic situation.....	14,17	Intergovernmental	
Electrification.....	16	relations.....	35
Farm credit.....	12	Legislative program.....	18
Farm population.....	2	Legislative record.....	17
Farm program.....	2,21	Life insurance.....	8
Flood control.....	13	Livestock.....	10,31
Foreign aid.....	36	Marketing.....	20
Foreign trade.....	27	Minerals.....	28
Forestry.....	3,2,29	Personnel.....	8
		Prices, consumer.....	
		support.....	10,17
		Roads.....	1
		Statehood.....	23
		Surplus foods.....	26,31
		Taxation.....	6
		Textiles.....	15
		Transportation.....	6
		Water resources.....	22

HIGHLIGHTS: Both Houses agreed to conference report on road authorization bill. Rep. Whitten criticized Secretary's farm policies. Rep. Reuss criticized withholding of farm population estimates report.

## HOUSE

1. ROADS. Agreed, 300 to 28, to the conference report on H. R. 9821, the road authorization bill, after rejecting, 109 to 222, a motion by Rep. McGregor to recommit the report to the conference committee (pp. 5589-5605, 5607-08). For items of interest to this Department, see Digest 54.  
The Senate also agreed to the conference report (pp. 5543-9). This bill will now be sent to the President.
2. FARM PROGRAM. Rep. Whitten criticized the Secretary's farm policies, stated that "his programs for American agriculture are not working," and called for a change in the position of Secretary of Agriculture. p. 5607  
Rep. Reuss criticized the Department for withholding a recent farm population estimates report, and inserted what he contended was a portion of the report containing "a selection of comments made by a cross-section of America's farmers in response to a recent Department of Agriculture questionnaire." pp. 5613-16



Mr. President, it is unfortunate that one of the most important measures in this program has been vetoed. I am referring to the farm bill—which was simply an effort to prevent the use of the powers of government to force farm income below 1957 levels.

It is a sad commentary that we seem able to secure cooperation in our efforts to help almost every part of the economy except agriculture. If farmers come to the conclusion that they have been singled out by the executive agencies to bear the brunt of the impact of the recession, their feelings will be understandable.

At the present moment, there is little we can do about it. Ours is a system of checks and balances, and if one branch of the Government is willing to act and another branch is not willing to act, extreme difficulties can be created.

We can only hope that the determination to block Congress will not be extended to other fields of endeavor. A veto is not the only method which can be used to choke off initiative. Congress can propose, but the laws must be carried out by the men who have the responsibility for administering those laws.

I hope the headlines of the last 2 days, which tell us that the executive branch of the Government is determined to prevent further antirecession legislation, do not accurately reflect the state of mind at the other end of Pennsylvania Avenue.

Prosperity may be just around the corner. We may have reached the bottom of the recession, ready for an upswing.

But people do not turn a corner unless they are willing to move. And upswings do not occur if there is a determination to remain on dead center.

We are dealing with people—not with abstract economic theories. I think we will all agree with the President that the best stimulus to an economy is when people spend their own money.

But in order to spend their own money they must first have it to spend. And they will not have money unless there are payrolls, and unless there is adequate leadership which recognizes the true urgencies of life.

This session, I believe, has acted in the finest traditions of Congress. It has faced the issues squarely. By that I mean not only the issues of recession but the issues of the defenses of this Nation.

The exhaustive hearings of the Senate Preparedness Subcommittee—which began last November—are now bearing fruit.

The President has agreed with some of the findings of the committee and has indicated that he will strengthen the defenses of our country. The Secretary of Defense has already issued some orders which accord with the recommendations of the Preparedness Subcommittee that our country be strengthened.

We have in front of us not a vacation but an opportunity to talk to our people and learn at first hand of the problems which now are reflected in cold

statistics. I know every Member of the Senate will take advantage of that opportunity.

When we return, it is planned to make the community facilities bill the first order of business. This is in accord with the motion offered by the distinguished minority leader on Monday evening, which was agreed to by the Senate. I hope that the other measures will be ready and that we can proceed to complete action on the Johnson program.

There are other measures, which properly are the prerogative of the House and which are receiving serious consideration in that body. No one at this point can foresee exactly how they will come to us or how they will be handled, but I know my colleagues are giving those questions deep thought and will be ready to act with the same promptness with which we have acted already.

Haste and urgency are two different words, even though there are some people who seem incapable of recognizing the difference. What may be haste to the man who is in a comfortable position could seem a proper response to urgency to the man who needs a job.

Mr. President, I wish to thank my colleagues for the cooperation they have accorded to me and to express my pleasure at the opportunity of working with them.

#### CERTAIN PUBLIC WORKS ON RIVERS AND HARBORS—CONFERENCE REPORT

The Senate resumed the consideration of the report of the committee of conference on the disagreeing votes of the two Houses on the amendment of the House to the bill (S. 497), authorizing the construction, repair, and preservation of certain public works on rivers and harbors for navigation, flood control, and other purposes.

The PRESIDING OFFICER. The question is on agreeing to the conference report.

The report was agreed to.

Mr. GORE. Mr. President, I move that the vote by which the conference report was agreed to be reconsidered.

Mr. NEUBERGER. Mr. President, I move to lay that motion on the table.

The PRESIDING OFFICER. The question is on agreeing to the motion to lay on the table.

The motion to lay on the table was agreed to.

#### MESSAGES FROM THE PRESIDENT

Messages in writing from the President of the United States submitting nominations were communicated to the Senate by Mr. Ratchford, one of his secretaries.

#### EXECUTIVE MESSAGES REFERRED

As in executive session,

The PRESIDING OFFICER (Mr. CHURCH in the chair) laid before the Senate messages from the President of the United States submitting sundry

nominations, which were referred to the appropriate committees.

(For nominations this day received, see the end of Senate proceedings.)

#### RULES FOR REPAIR OF POWER OR TRAIN BRAKES

The PRESIDING OFFICER laid before the Senate the amendment of the House of Representatives to the bill (S. 1386) to authorize the Interstate Commerce Commission to prescribe rules, standards, and instructions for the installation, inspection, maintenance, and repair of power or train brakes, which was to strike out all after the enacting clause and insert:

That (a) this act may be cited as the "Power or Train Brakes Safety Appliance Act of 1958."

(b) Section 2 of the Safety Appliance Act of March 2, 1903 (32 Stat. 943, chapter 976, sec. 2; 45 U. S. C. 9), is amended (1) by changing the semicolon at the end of the third clause thereof to a period, (2) by striking the remaining language of the section, and (3) by adding at the end of that section the following new language: "One hundred and twenty days after the date of enactment of the Power or Train Brakes Safety Appliance Act of 1958, the Interstate Commerce Commission shall adopt and put into effect the rules, standards, and instructions of the Association of American Railroads, adopted in 1925 and revised in 1933, 1934, 1941, and 1953, with such revisions as may have been adopted prior to the enactment of such act, for the installation, inspection, maintenance, and repair of all power or train brakes for common carriers engaged in interstate commerce by railroad. Such rules, standards, and instructions shall thereafter remain the rules, standards, and instructions for the installation, inspection, maintenance, and repair of all power or train brakes unless changed, after hearing, by order of the Interstate Commerce Commission: *Provided, however,* That such rules or standards or instructions or changes therein shall be promulgated solely for the purpose of achieving safety. The provisions and requirements of this section shall apply to all trains, locomotives, tenders, cars, and similar vehicles used, hauled, or permitted to be used or hauled, by any railroad engaged in interstate commerce. In the execution of this section, the Interstate Commerce Commission may utilize the services of the Association of American Railroads, and may avail itself of the advice and assistance of any department, commission, or board of the United States Government, and of State governments, but no official or employee of the United States shall receive any additional compensation for such service except as now permitted by law. Failure to comply with any rule, regulation, or requirement promulgated by the Interstate Commerce Commission pursuant to the provisions of this section shall be subject to the like penalty as failure to comply with any requirement of this section."

Mr. SMATHERS. Mr. President, I move that the Senate concur in the amendment of the House.

The PRESIDING OFFICER. The question is on agreeing to the motion of the Senator from Florida.

The motion was agreed to.

#### MESSAGE FROM THE HOUSE

A message from the House of Representatives, by Mr. Maurer, one of its



reading clerks, announced that the House had passed a bill (H. R. 9291) to define parts of certain types of footwear, in which it requested the concurrence of the Senate.

#### HOUSE BILL REFERRED

The bill (H. R. 9291) to define parts of certain types of footwear, was read twice by its title, and referred to the Committee on Finance.

#### ADDITION OF CERTAIN LANDS TO THE CARIBOU AND TARGHEE NATIONAL FORESTS

Mr. MANSFIELD. Mr. President, I ask unanimous consent that the unfinished business be temporarily laid aside and that the Senate proceed to the consideration of Calendar No. 1433, S. 1748.

The PRESIDING OFFICER. The bill will be stated by title for the information of the Senate.

The CHIEF CLERK. A bill (S. 1748) to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

The PRESIDING OFFICER. Is there objection to the request of the Senator from Montana?

There being no objection, the Senate proceeded to consider the bill (S. 1748) to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests, which had been reported from the Committee on Interior and Insular Affairs with amendments on page 4, line 16, after the word "Forests", to insert a colon and "Provided, That any acquired lands hereby incorporated into the national forest shall be subject to the laws and regulations applicable to national forest lands acquired under the act of March 1, 1911 (36 Stat. 961), as amended."; on page 5, line 1, after the word "Forest", to insert "and shall be subject to the laws and regulations applicable to national forest lands acquired under the act of March 1, 1911 (36 Stat. 961), as amended."; and in line 12, after the word "act", to insert a comma and "nor to prejudice the sale or lease by the Secretary of the Interior of lands for which application is now pending under the act of June 1, 1938 (52 Stat. 609), as amended, or any similar authority."; so as to make the bill read:

*Be it enacted etc.,* That the exterior boundaries of the Targhee National Forest, located in Idaho and Wyoming, are hereby extended to include the following described lands:

Lot 1 of section 7; lots 1, 4, 5, 6, and 9, the east half of the northeast quarter, the northwest quarter of the northeast quarter, the northeast quarter of the northwest quarter, and the east half of the southeast quarter of section 8; all of section 15; lots 1, 2, and 3, the northeast quarter, the northwest quarter, the north half of the southwest quarter, the east half of the southeast quarter, and the northwest quarter of the southeast quarter, of section 16; lots 1, 4, and 5, of section 17; lots 1 and 2 of section 21; lots 1, 2, 5, and 6, the east half of the northeast quarter, and the northwest quarter of the northeast quarter of section 22; lots 1 and 3, the north half, the northeast quarter of the southwest quarter, and the southeast quarter of section 23; the west half of section 24, the west half of section 25; lots

1, 4, 5, and 8, the northeast quarter, and the east half of the southeast quarter of section 26; lots 1, 4, 5, and 8 of section 35; and all of section 36, all in township 1 south, range 45 east of the Boise meridian, in Bonneville County, State of Idaho; and

All of section 1; lots 1, 2, 7, 8, and 11, the southeast quarter of the northeast quarter, and the northeast quarter of the southeast quarter of section 2; lot 1 of section 11; lots 1, 3, 4, and 7, the northeast quarter, the northeast quarter of the northwest quarter, and the east half of the southeast quarter of section 12; lots 1, 4, 5, and 9, the northeast quarter, and the northeast quarter of the southeast quarter of section 13; and lot 1 of section 24, all in township 2 south, range 45 east of the Boise meridian, in Bonneville County, State of Idaho, and

The west half of section 6; all of section 7; the west half of section 8; the west half of section 17; all of section 18; lots 1, 2, 3, and 6, the northeast quarter, the east half of the northwest quarter, the east half of the southeast quarter, and the northwest quarter of the southeast quarter of section 19; all of section 20; the southwest quarter of section 21; all of section 27; all of section 28; all of section 29; lots 1, 4, 5, and 8, and the southeast quarter of the southeast quarter of section 30; lots 1 and 4, and the northeast quarter of the northeast quarter of section 31; lots 1 and 3, the northeast quarter of the southwest quarter, the northeast quarter of the southwest quarter, and the southeast quarter of section 32; all of section 33; all of section 34; all in township 2 south, range 46 east of the Boise meridian, in Bonneville County, State of Idaho; and

All of section 3; all of section 4; lots 1, 2, 3, 6, 7, and 11, the south half of the northeast quarter, and the northeast quarter of the southeast quarter of section 5; lot 1 of section 8; all of section 9; all of section 10; all of section 15; all of section 16; and all of section 22, all in township 3 south, range 46 east of the Boise meridian, in Bonneville County, State of Idaho; and

The southwest quarter of the southwest quarter of section 17; lots 2, 3 and 4, the west half of the southwest quarter of the northeast quarter, the southeast quarter of the northwest quarter, the east half of the southwest quarter, the northwest quarter of the southeast quarter, and the south half of the southeast quarter of section 18; all of section 19; the west half of the northwest quarter, and the south half, of section 20; all of section 29; all of section 30; all of section 31; and all of section 32, all in township 37 north, range 118 west of the sixth principal meridian, in Lincoln County, State of Wyoming; and

All of section 2; all of section 3, and all of section 4, all in township 36 north, range 119 west of the sixth principal meridian, in Lincoln County, State of Wyoming.

SEC. 2. All lands of the United States located within the exterior boundaries of the Targhee National Forest and all lands which have been, or are hereafter acquired by the United States in connection with the Palisades Reservoir reclamation project (other than the lands referred to in section 3) are hereby incorporated into and made parts of the Targhee National Forest; *Provided*, That any acquired lands hereby incorporated into the national forest shall be subject to the laws and regulations applicable to national forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended.

SEC. 3. All lands of the United States within the exterior boundaries of the Caribou National Forest, Idaho, which have been, or are hereafter, acquired by the United States in connection with the Palisades Reservoir reclamation project are hereby incorporated into and made parts of the Caribou National Forest and shall be subject to the laws and regulations applicable to national forest lands acquired under

the Act of March 1, 1911 (36 Stat. 961), as amended.

SEC. 4. (a) It is hereby declared that the sole purpose of this act is to subject the lands referred to in the foregoing sections of this act to all laws and regulations applicable to national forests, and nothing in this act shall be construed to authorize the United States to acquire any additional lands or any interest therein, nor to diminish or in anywise affect any valid rights in or to, or in connection with, any such lands which may be in existence on the date of enactment of this act, nor to prejudice the sale or lease by the Secretary of the Interior of lands for which application is now pending under the act of June 1, 1938 (52 Stat. 609), as amended, or any similar authority.

(b) (1) The Secretary of Agriculture shall make available, from the lands referred to in the foregoing sections of this act, to the Bureau of Reclamation of the Department of the Interior such lands as the Secretary of the Interior finds are needed in connection with the Palisades Reservoir reclamation project.

(2) The Secretary of the Interior is authorized to enter into such agreements with the Secretary of Agriculture with respect to the relative responsibilities of the aforesaid Secretaries for the administration of, as well as accounting for and use of revenues arising from, lands made available to the Bureau of Reclamation of the Department of the Interior pursuant to paragraph (1) as the Secretary of the Interior finds to be proper in carrying out the purpose of this act.

The amendments were agreed to.

The PRESIDING OFFICER. The question is on the engrossment and third reading of the bill.

The bill was ordered to be engrossed for a third reading, was read the third time, and passed.

#### ADDITIONAL FUNDS FOR THE COMMITTEE ON POST OFFICE AND CIVIL SERVICE

Mr. MANSFIELD. Mr. President, I ask unanimous consent that the Senate proceed to the consideration of Calendar No. 1444, Senate Resolution 273.

The PRESIDING OFFICER. The resolution will be stated by title for the information of the Senate.

The CHIEF CLERK. A resolution (S. Res. 273) to provide additional funds for the Committee on Post Office and Civil Service.

The PRESIDING OFFICER. Is there objection to the request of the Senator from Montana?

Mr. CASE of South Dakota. Mr. President, I desire to ask, for the purpose of the Record, whether the resolution was reported from the committee with the approval of the ranking minority member.

Mr. JOHNSTON of South Carolina. The resolution was reported by a unanimous vote of the entire committee.

Mr. CASE of South Dakota. Mr. President, I have no objection.

The PRESIDING OFFICER. Is there objection to the request of the Senator from Montana that the Senate proceed to the consideration of the resolution?

There being no objection, the resolution (S. Res. 273) to provide additional funds for the Committee on Post Office and Civil Service was considered and agreed to, as follows:

OF THE HOUSE OF REPRESENTATIVES

IN SENATE,

MAILED TO THE PRESIDENT BY MESSENGER FEBRUARY TWENTY,

AN ACT

TO AMEND THE ACTS RELATIVE TO THE REGISTRATION OF THE  
VOTERS AND THE REGISTRATION OF THE

1. To amend the act relative to the registration of the voters
2. To amend the act relative to the registration of the voters
3. To amend the act relative to the registration of the voters
4. To amend the act relative to the registration of the voters





# S. 1748

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IN THE HOUSE OF REPRESENTATIVES

APRIL 14, 1958

Referred to the Committee on Interior and Insular Affairs

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## AN ACT

To add certain lands located in Idaho and Wyoming to the  
Caribou and Targhee National Forests.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That the exterior boundaries of the Targhee National Forest,  
4       located in Idaho and Wyoming, are hereby extended to  
5       include the following described lands:

6       Lot 1 of section 7; lots 1, 4, 5, 6, and 9, the east half of  
7       the northeast quarter, the northwest quarter of the north-  
8       east quarter, the northeast quarter of the northwest quarter,  
9       and the east half of the southeast quarter of section 8;  
10      all of section 15; lots 1, 2, and 3, the northeast quarter, the  
11      northwest quarter, the north half of the southwest quarter,

1 the east half of the southeast quarter, and the northwest  
 2 quarter of the southeast quarter, of section 16; lots 1, 4,  
 3 and 5, of section 17; lots 1 and 2 of section 21; lots 1, 2,  
 4 5, and 6, the east half of the northeast quarter, and the  
 5 northwest quarter of the northeast quarter of section 22;  
 6 lots 1 and 3, the north half, the northeast quarter of the  
 7 southwest quarter, and the southeast quarter of section 23;  
 8 the west half of section 24; the west half of section 25; lots  
 9 1, 4, 5, and 8, the northeast quarter, and the east half of  
 10 the southeast quarter of section 26; lots 1, 4, 5, and 8 of sec-  
 11 tion 35; and all of section 36, all in township 1 south,  
 12 range 45 east of the Boise meridian, in Bonneville County,  
 13 State of Idaho; and

14 All of section 1; lots 1, 2, 7, 8, and 11, the southeast  
 15 quarter of the northeast quarter, and the northeast quarter  
 16 of the southeast quarter of section 2; lot 1 of section 11; lots  
 17 1, 3, 4, and 7, the northeast quarter, the northeast quarter of  
 18 the northwest quarter, and the east half of the southeast  
 19 quarter of section 12; lots 1, 4, 5, and 9, the northeast quar-  
 20 ter, and the northeast quarter of the southeast quarter of  
 21 section 13; and lot 1 of section 24, all in township 2 south,  
 22 range 45 east of the Boise meridian, in Bonneville County,  
 23 State of Idaho, and

24 The west half of section 6; all of section 7; the west  
 25 half of section 8; the west half of section 17; all of section

1 18; lots 1, 2, 3, and 6, the northeast quarter, the east half  
 2 of the northwest quarter, the east half of the southeast  
 3 quarter, and the northwest quarter of the southeast quarter  
 4 of section 19; all of section 20; the southwest quarter of  
 5 section 21; all of section 27; all of section 28; all of section  
 6 29; lots 1, 4, 5, and 8, and the southeast quarter of the  
 7 southeast quarter of section 30; lots 1 and 4, and the north-  
 8 east quarter of the northeast quarter of section 31; lots 1  
 9 and 3, the northeast quarter, the northwest quarter, the  
 10 northeast quarter of the southwest quarter, and the south-  
 11 east quarter of section 32; all of section 33; all of section  
 12 34; all in township 2 south, range 46 east of the Boise  
 13 meridian, in Bonneville County, State of Idaho; and

14 All of section 3; all of section 4; lots 1, 2, 3, 6, 7, and  
 15 11, the south half of the northeast quarter, and the northeast  
 16 quarter of the southeast quarter of section 5; lot 1 of section  
 17 8; all of section 9; all of section 10; all of section 15; all of  
 18 section 16; and all of section 22, all in township 3 south,  
 19 range 46, east of the Boise meridian, in Bonneville County,  
 20 State of Idaho; and

21 The southwest quarter of the southwest quarter of sec-  
 22 tion 17; lots 2, 3, and 4, the west half of the southwest  
 23 quarter of the northeast quarter, the southeast quarter of  
 24 the northwest quarter, the east half of the southwest quarter,  
 25 the northwest quarter of the southeast quarter, and the

1 south half of the southeast quarter of section 18; all of  
2 section 19; the west half of the northwest quarter, and  
3 the south half, of section 20; all of section 29; all of section  
4 30; all of section 31; and all of section 32, all in township  
5 37 north, range 118 west of the sixth principal meridian,  
6 in Lincoln County, State of Wyoming; and

7 All of section 2; all of section 3; and all of section 4,  
8 all in township 36 north, range 119 west of the sixth principal  
9 meridian, in Lincoln County, State of Wyoming.

10 SEC. 2. All lands of the United States located within  
11 the exterior boundaries of the Targhee National Forest and  
12 all lands which have been, or are hereafter acquired by the  
13 United States in connection with the Palisades Reservoir  
14 reclamation project (other than the lands referred to in section 3) are hereby incorporated into and made parts of the  
15 Targhee National Forest: *Provided*, That any acquired lands  
16 hereby incorporated into the national forest shall be subject to  
17 the laws and regulations applicable to national forest lands  
18 acquired under the Act of March 1, 1911 (36 Stat. 961),  
19 as amended.  
20

21 SEC. 3. All lands of the United States within the exterior  
22 boundaries of the Caribou National Forest, Idaho, which  
23 have been, or are hereafter, acquired by the United States  
24 in connection with the Palisades Reservoir reclamation  
25 project are hereby incorporated into and made parts of the



1 Caribou National Forest and shall be subject to the laws and  
2 regulations applicable to national forest lands acquired under  
3 the Act of March 1, 1911 (36 Stat. 961), as amended.

4 SEC. 4. (a) It is hereby declared that the sole purpose  
5 of this Act is to subject the lands referred to in the foregoing  
6 sections of this Act to all laws and regulations applicable to  
7 national forests, and nothing in this Act shall be construed  
8 to authorize the United States to acquire any additional lands  
9 or any interest therein, nor to diminish or in anywise affect  
10 any valid rights in or to, or in connection with, any such  
11 lands which may be in existence on the date of enactment  
12 of this Act, nor to prejudice the sale or lease by the Secretary  
13 of the Interior of lands for which application is now pending  
14 under the Act of June 1, 1938 (52 Stat. 609), as amended,  
15 or any similar authority.

16 (b) (1) The Secretary of Agriculture shall make avail-  
17 able, from the lands referred to in the foregoing sections of  
18 this Act, to the Bureau of Reclamation of the Department  
19 of the Interior such lands as the Secretary of the Interior  
20 finds are needed in connection with the Palisades Reservoir  
21 reclamation project.

22 (2) The Secretary of the Interior is authorized to enter  
23 into such agreements with the Secretary of Agriculture with  
24 respect to the relative responsibilities of the aforesaid Sec-  
25 retaries for the administration of, as well as accountings for

1 and use of revenues arising from, lands made available to the  
2 Bureau of Reclamation of the Department of the Interior  
3 pursuant to paragraph (1) as the Secretary of the Interior  
4 finds to be proper in carrying out the purpose of this Act.

Passed the Senate April 3, 1958.

Attest:

FELTON M. JOHNSTON,

*Secretary.*





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## AN ACT

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To add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

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APRIL 14, 1958

Referred to the Committee on Interior and Insular  
Affairs





# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued July 23, 1958  
For actions of July 22, 1958  
85th-2d, No. 123

## CONTENTS

Appropriations.....1,17		
Buildings.....35		
Cotton.....13		
Country life.....34		
Electrification.....8,28		
Family farms.....2		
Farm income.....27		
Farm program.....14,21,30		
Fire fighters.....36		
Flood control.....39		
Food stamp plan.....9		
Food supply.....22		
Foreign aid.....19,23		
Forestry.....3		
Humane slaughter.....18		
Legislative program.....12,21		
Livestock.....25		
Minerals.....3,4,7,15		
Organization.....38		
Personnel.....10,33,36		
Plywood.....32		
Property.....37		
Public Law 480.....22,31		
Purchases.....37		
Reclamation.....16		
Retirement.....1		
Roads.....6		
Small business.....37		
Stabilization payments.....4,15		
Statehood.....11,20		
Textiles.....24		
Tobacco.....29		
Trade agreements.....13		
Transportation.....5		
Wool.....26		

HIGHLIGHTS: House passed supplemental appropriation bill. Senate passed trade agreements extension bill. House agreed to conference report on independent offices appropriation bill. Rep. Sullivan urged enactment of food stamp plan.

HOUSE July 22, 1958

1. APPROPRIATIONS. Passed with amendment H. R. 13450, the supplemental appropriation bill for 1959 (pp. 13362-380). A point of order was sustained against an amendment by Rep. Gross that would have provided that none of the funds would be used for publicity or propaganda purposes designed to support or defeat legislation pending before the Congress (p. 13380). See Digest 121 for items of interest to this Department.

Agreed to the conference report on H. R. 11574, the independent offices appropriation bill for 1959, and acted on amendments in disagreement. Voted to insist on disagreement to a Senate amendment which would delete the House language providing for Federal payment of \$589 million to the Civil Service Retirement and Disability Fund. pp. 13356-62

The Appropriations Committee reported without amendment H. R. 13489, the Defense Department military construction appropriation bill for 1959 (H. Rept. 2238). pp. 13355, 13384

2. FAMILY FARMS. The "Daily Digest" states as follows: "Committee on Agriculture: Subcommittee on Family Farms met in executive session to continue consideration



of H. R. 11844 and H. R. 12239, bills establishing a country life commission. The committee amended H. R. 11184, and voted to report a clean bill, incorporating such amendments, to the full committee." p. D716

3. FORESTRY. A subcommittee of the Interior and Insular Affairs Committee ordered reported with amendment S. 1748, to add certain lands in Idaho and Wyo. to the Caribou and Targhee National Forests, ~~and S. 2517, to authorize the States to choose mineral lands in making selections in lieu of sections of public lands occupied before State claims were made.~~ p. D717
4. MINERALS. A subcommittee of the Interior and Insular Affairs Committee ordered reported with amendment S. 4036, to provide stabilization payments to certain minerals producers. p. D717
5. TRANSPORTATION. Conferees agreed to file a report on S. 3778, the omnibus transportation bill. p. D718
6. ROADS. The Public Works Committee ordered reported H. R. 12808, to amend the Federal-Aid Highway Act so as to extend for an additional two years the approved basis for the apportionment of funds for the Interstate Highway System. p. D718
7. MINERAL LEASES. Conferees were appointed on S. 2069, to amend the Mineral Leasing Act so as to increase the aggregate acreage of coal leases which may be held by one person in any one State. Senate conferees have been appointed. p. 13380
8. ELECTRIFICATION. Agreed to the conference report on H. R. 13121, authorizations for appropriations for AEC projects for 1959. p. 13362
9. FOOD STAMP PLAN. Rep. Sullivan urged amendment of S. 3420, to extend Public Law 480, to include provisions authorizing the establishment of a food stamp plan. She stated that "Public Law 480 is a food-stamp plan for the whole world - except for our own hungry." pp. 13355-56
10. PERSONNEL AWARDS. Rep. Wainwright spoke in favor of legislation to provide a Medal for Distinguished Civilian Achievement. p. 13356
11. STATEHOOD. Rep. Saylor urged immediate consideration of legislation to provide statehood for Hawaii. pp. 13381-82
12. LEGISLATIVE PROGRAM. At the request of Rep. McCormack unanimous consent was granted for the call of the private calendar on Tues., July 29, and for taking up bills under suspension of the rules on that day. p. 13355

#### SENATE

13. TRADE AGREEMENTS. Passed, 72 to 16, with amendments H. R. 12591, to amend and extend the Reciprocal Trade Agreements Act (pp. 13283, 13291-13350). Senate conferees were appointed. House conferees have not been appointed. Adopted the following amendments:
  - By Sens. Johnson and Knowland, 63 to 27, to strike from the bill sections 6 and 7, which would have provided that the President could override recommendations of the Tariff Commission only with the concurrence of the Congress (pp. 13291-13304);
  - By Sen. Morse, to consider growers of a commodity as a part of the industry in assessing injuries under the escape clause (pp. 13325-30);







# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued July 29, 1958  
For actions of July 28, 1958  
85th-2d, No. 127

## CONTENTS

Budgeting.....	18,25,36		
Civil defense.....	5		
Economic situation.....	22		
Electrification.....	6,28		
Ethics.....	27		
Farm labor.....	3		
Farm program.....	14		
Fish.....	21		
Flag.....	31,34		
Flood insurance.....	8		
Food additives.....	4,33		
Foreign aid.....	10		
Foreign trade.....	23		
Forestry.....	1,26,38		
Highways.....	19		
Legislative program..	12,24		
Libraries.....	32		
Minerals.....	2,1		
Monopolies.....	9,20		
Personnel.....	27		
Public debt.....	7		
Reclamation.....	15		
Renegotiation Act.....	35		
Research.....	13		
River compact.....	16		
Small business.....	35		
Soil conservation.....	37		
Stabilization payments...	2		
Statehood.....	29		
Water, conservation.....	11		
pollution.....	30		
resources.....	17,21		
Wildlife.....	21		

HIGHLIGHTS: Senate debated industrial uses research bill. Sen. Proxmire criticized farm bill. Rep. McGovern urged greater authority for REA administrator.

HOUSE - July 28, 1958

1. FORESTRY. The Interior and Insular Affairs Committee ordered reported S. 1748, with amendment, to add certain lands in Ida. and Wyo. to the Caribou and Targh National Forests, and S. 2517, to authorize the States to choose mineral lands in making selections in lieu of sections of public lands occupied before State claims were made. p. D745
2. MINERALS. The Interior and Insular Affairs Committee ordered reported S. 4036, to provide stabilization payments to certain minerals producers. p. D745
3. FARM LABOR. A subcommittee of the Agriculture Committee ordered reported on July 25, with amendment, H. R. 10360, to continue for 2 years the authority of the Attorney General to permit the importation of aliens for agricultural employment. p. D745
4. FOOD ADDITIVES. The Interstate and Foreign Commerce Committee reported with amendment H. R. 13254, to amend the Federal Food, Drug, and Cosmetic Act so as to prohibit the use in food and additives which have not been adequately tested to establish their safety (H. Rept. 2284). p. 14037



5. CIVIL DEFENSE. Concurred in the Senate amendments to H. R. 7576, to amend the Federal Civil Defense Act of 1950 so as to permit the expansion of the civil-defense activity of the Federal Government to assume more responsibility for the national program. This bill will now be sent to the President. p. 14023
6. ELECTRIFICATION. Rep. McGovern charged that partisan politics was entering into the administration of the REA program, criticized certain administration proposals regarding the financing of REA loans, and urged the enactment of legislation to grant greater administrative authority to the REA administrator. pp. 14030-32
7. PUBLIC DEBT. Both Houses received from the President a request to increase the regular statutory debt limit to \$285 billion, and to provide an additional temporary increase of \$3 billion through June 30, 1960 (H. Doc. 425). pp. 14019, 13905
8. FLOOD INSURANCE. Both Houses received from the President the final report of Housing and Home Finance Agency on the activities of the Federal Flood Indemnity Administration, which was abolished July 1, 1957 (H. Doc. 426). pp. 14015, 13889
9. MONOPOLIES. Rep. Patman inserted an article analyzing the provisions and urging the enactment of H. R. 11 and S. 11, to reaffirm and strengthen the national policy and purpose of Congress in the laws against unlawful restraints and monopolies. pp. 14034-36
10. FOREIGN AID. Both Houses received from GAO a report on the examination of the economic and technical assistance program for Turkey through June 30, 1957. pp. 14037, 13905
11. WATER CONSERVATION. Both Houses received from Interior a copy of an application for a loan of \$2,780,000 to the Roosevelt Water Conservation District in Ariz. pp. 14037, 13905
12. LEGISLATIVE PROGRAM. Rep. McCormack announced that S. 25, to specify the effective date upon which changes in pay of wage-board employees shall begin following the start of a survey, will be eligible for consideration under suspension of the rules today, July 29. p. 14015

#### SENATE

13. RESEARCH. Began debate on S. 4100, to provide for the increased use of agricultural products for industrial purposes. Adopted an amendment by Sen. Ellender to strike out the subsection authorizing the grant of rapid amortization certificates on the ground that this was a violation of the House's power to initiate tax bills (p. 13951). The committee amendments were adopted, and the Senate agreed to have a yea-and-nay vote on the bill immediately following the routine morning business today, July 29. pp. 13943, 13946-64, 14004, 14006-9, 14011.
14. FARM PROGRAM. Sen. Proxmire stated that the farmers in Wis. opposed and criticized passage of S. 4071, the Senate farm bill, and predicted that enactment of the bill would "cast a great blight on farmers all over the country." pp. 14006-7
15. RECLAMATION. Passed without amendment H. R. 8645, to amend the Reclamation Project Act to provide relief for individual reclamation projects through







House - July 30, 1958

2. MEATPACKERS. Rep. McCormack announced that H. R. 9020, to transfer certain functions under the Packers and Stockyards Act from USDA to FTC, will not be considered this week, but that he "will try to program it before the end of the session." p. 14291
3. COTTON. The "Daily Digest" states the Subcommittee on Cotton of the Agriculture Committee "met in executive session on provisions relating to cotton on S. 407 re marketing programs for various agricultural commodities, and ordered reported to the full committee certain amendatory recommendations of the bill." p. D762
4. FORESTRY. The Interior and Insular Affairs Committee reported with amendment S. 1748, to add certain lands in Ida. and Wyo. to the Caribou and Targhee National Forests (H. Rept. 2320). p. 14339
5. DESERT-LAND ENTRIES. The Interior and Insular Affairs Committee reported with amendment S. 359, to permit desert land entries on disconnected tracts of land aggregating less than 320 acres and form a compact unit (H. Rept. 2324). p. 14339
6. MINERALS. The Interior and Insular Affairs Committee reported with amendment S. 4036, to provide stabilization payments to certain minerals producers (H. Rept. 2329). p. 14339
7. TRANSPORTATION. The Merchant Marine and Fisheries Committee ordered reported with amendment H. R. 8382, to provide for the licensing of independent foreign freight forwarders. p. D763  
Passed with amendment H. R. 12751, to extend the provisions of the Shipping Act of 1916 relating to dual rate contract arrangements. Inserted the language of the bill as passed for that of a similar bill, S. 3916. H. R. 12751 was laid on the table. pp. 14322-25, 14333-34
8. ELECTRIFICATION. The Public Works Committee ordered reported S. 1869, to provide TVA with the authority to issue bonds to finance the construction of new generating capacity. p. D763  
Rep. Christopher inserted a letter from Julius Helm of the Mo. State Rural Electrification Assoc. commending him for supporting rural electrification and Federal power programs. p. 14326
8. PUBLIC DEBT. The Ways and Means Committee ordered reported H. R. 13580, to increase the public debt limit. p. D763  
Rep. Patman inserted the text of his testimony before the H. Ways and Means Committee opposing an increase in the public debt limit "without safeguards against using this authority in imprudent ways which will have unnecessarily bad effects." pp. 14335-37
9. PERSONNEL. Conferees were appointed on S. 1411, to give agencies discretion in suspending or retaining on duty Federal employees prior to security hearings. Senate conferees have been appointed. p. 14290  
Received from the Department of Interior a proposed bill "to permit variation of the 40-hour workweek of Federal employees for educational purposes"; to Post Office and Civil Service Committee. p. 14339
10. WHEAT PENALTIES. Rep. Hoffman inserted a newspaper editorial, "A Farmer Fights Wheat Penalties," discussing the case of a Mich. farmer "getting national attention because of his resistance to penalties imposed on him for violating commercial wheat quotas established" by this Department. p. 14314



# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued July 31, 1958  
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85th-2d, No. 129

## CONTENTS

Acreage allotments.....	16
Acreage reserve.....	40
Annual leave.....	20
Appropriations.....	11,14
Area redevelopment.....	13
Budgetary reserve.....	14
Buildings.....	16
CCC.....	1,16
Cornmeal.....	1,16
Cotton.....	3
Desert-land entries.....	5
Economic situation.....	23
Electrification.....	8,24
Extension.....	21
Farm housing research....	14
Farm income.....	23
Farm labor.....	16
Farm program.....	33
Fisheries.....	21
Flour.....	1,16
Foot-and-mouth disease..	16
Forestry.....	1,4,16,18,39
Fruits.....	1,16
Hall of Fame.....	16

Humane slaughter.....	25
Lands.....	16,36
Legislative program.....	26
Livestock.....	27
Loans.....	16
Marketing.....	1
Meatpackers.....	2
Minerals.....	6,22
Natural resources.....	36
Nuts.....	1
Personnel.....	9,14,20,34
Postal service.....	37
Price support.....	33
Public debt.....	8

Recreation.....	30
Research.....	19,39
Retirement.....	14
Rinderpest.....	16
St. Laurence Seaway.....	29
Small business.....	12
Stabilization payments...	6
Tobacco.....	16,32,38
Transportation.....	7,15
Water.....	31
Watersheds.....	17
Wheat penalties.....	10
Wild animals.....	16
Wildlife.....	35

HIGHLIGHTS: See page 6.

## HOUSE

### 1. AGRICULTURE COMMITTEE reported the following bills: (p. 14339)

- S. 479, without amendment, to grant a 50-year right-of-way for a water pipeline across the Lincoln National Forest (H. Rept. 2305);
- S. 1245, without amendment, to provide a right-of-way to the city of Alamogordo, N. Mex., across the Lincoln National Forest (H. Rept. 2306);
- S. 3439, without amendment, to reconvey to Salt Lake City the Forest Service Fire Warehouse lot in that city (H. Rept. 2307);
- H. R. 8481, without amendment, to extend the forestry provisions of the Agricultural Act of 1956 to Hawaii (H. Rept. 2308);
- H. R. 11056, without amendment, to amend the Agricultural Marketing Agreement Act so as to extend restrictions on certain imported citrus fruits, dried fruits, and nuts (H. Rept. 2309);
- H. R. 13257, without amendment, to authorize the Secretary to exchange lands comprising the Pleasant Grove Administrative Site, Unita National Forest, Utah, with a Pleasant Grove, Utah, church (H. Rept. 2310).
- H. R. 13268, without amendment, to authorize CCC to purchase flour and cornmeal for donation instead of having such products processed from its own stocks (H. Rept. 2317).

## ADDING CERTAIN LANDS LOCATED IN IDAHO AND WYOMING TO THE CARIBOU AND TARGHEE NATIONAL FORESTS

---

JULY 30, 1958.—Committed to the Committee of the Whole<sup>2</sup> House on the State  
of the Union and ordered to be printed

---

Mrs. PFOST, from the Committee on Interior and Insular Affairs,  
submitted the following

### R E P O R T

[To accompany S. 1748]

The committee on Interior and Insular Affairs, to whom was referred the bill (S. 1748) to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests, having considered the same, report favorably thereon with an amendment and recommend that the bill as amended do pass.

The amendment is as follows:

Page 5, line 12, following the word "Act" change the comma to a period and strike the words—

nor to prejudice the sale or lease by the Secretary of the Interior of lands for which application is now pending under the Act of June 1, 1938 (52 Stat. 609), as amended, or any similar authority.

#### PURPOSE

The purpose of S. 1748 is to transfer to the Caribou and Targhee National Forests, Idaho and Wyoming, approximately 15,700 acres of land which were withdrawn or acquired by the Secretary of the Interior for the Palisades Reservoir project. Provision is made for continued use of the lands by the Secretary of the Interior insofar as they are needed for the Palisades project.

#### NEED

The Caribou and Targhee National Forests adjoin the lands covered by this bill and are administered by the Forest Service. Palisades Reservoir has opened up an opportunity for recreational developments on these lands which the Forest Service could carry on in connection



with similar activities on nearby lands already under its jurisdiction. The Bureau of Reclamation, on the other hand, is strictly limited by the basic act authorizing construction of Palisades Dam and Reservoir (act of September 30, 1950, 64 Stat. 1083) with respect to the kind of recreational facilities it may construct and the cost thereof.

#### COST

Enactment of S. 1748 will not require any expenditure by the Government for land acquisition.

#### DEPARTMENTAL RECOMMENDATIONS

The Department of Agriculture recommended enactment of S. 1748 with two amendments. These were incorporated in the bill by the Senate. The Department of the Interior also recommended enactment but suggested a further amendment, the purpose of which would have been covered in alternative form by other language acceptable to but not recommended by the Department of Agriculture, relating to lands for which applications are pending under the Small Tracts Act (Act of June 1, 1938, 52 Stat. 609). Interior's language was also adopted by the Senate, but the Committee on Interior and Insular Affairs, believing it unwise to allow inholdings to develop which may complicate administration of the forests, recommends its deletion.

#### AGENCY REPORTS

The reports of the Departments of Agriculture and Interior addressed to the Senate Committee on Interior and Insular Affairs are as follows:

DEPARTMENT OF AGRICULTURE,  
*Washington, D. C., February 17, 1958.*

HON. JAMES E. MURRAY,  
*Chairman, Committee on Interior and Insular Affairs,  
United States Senate.*

DEAR SENATOR MURRAY: This is in reply to your letter of April 3, 1957, requesting a report on S. 1748, a bill to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

We recommend enactment of S. 1748 with amendments as suggested below.

This bill would: (1) Extend the exterior boundaries of the Targhee National Forest in Idaho and Wyoming to include about 22,000 additional acres in and near the Palisades reclamation project; (2) give national forest status to lands within this extension and elsewhere in the Targhee and Caribou National Forests now owned (about 15,700 acres) or later acquired by the United States in connection with Palisades project; (3) direct the Secretary of Agriculture to make available to the Department of the Interior such lands as may be needed for the Palisades project; and (4) authorize the Secretaries of the two departments to enter into agreements with respect to the administration of, and accounting for and use of revenues from lands made available to the Department of the Interior. Privately owned lands within the national-forest boundaries would in no way be affected by the bill.

The Palisades Reservoir is created by a dam in the Snake River in sec. 17, T. 1 S., R. 45 E., in Idaho. In this particular area the Snake River is the easterly boundary of the Caribou National Forest. From  $\frac{1}{2}$  mile to 4 miles on the other side of the river is the westerly boundary of the Targhee and Bridger National Forests, mainly the Targhee. This narrow corridor which now separates the national forests would be eliminated if the bill were enacted. The Palisades Reservoir now occupies (a) some national-forest lands, (b) certain lands inside the Caribou National Forest boundary acquired by the Bureau of Reclamation, and (c) public domain and Bureau of Reclamation acquired lands comprising part of the corridor between the national forests. About 70 percent of the described land is within the reservoir limits; the remainder closely adjoins it.

The bill would not increase Federal ownership. It would give national-forest status to lands acquired for the reclamation project which are inside the Caribou National Forest boundaries. In addition, by extension of the Targhee National Forest boundaries the bill would give national-forest status to all Federal lands now in the corridor between the two national forests, including those acquired or hereafter acquired in connection with the reclamation project.

The giving of national-forest status to lands inside national-forest boundaries and acquired in connection with a reclamation project is in accord with the policy recommended to you by this Department on March 21, 1957 in its report on S. 60 and adopted by the Interior and Insular Affairs Committee in its favorable report on S. 60.

This would permit uniform development of the area, enable the Secretary of Agriculture to administer recreation on both sides of the reservoir, and foster greater governmental efficiency.

The Palisades Reservoir offers many opportunities for public recreation use. Much of this use will be on lands adjoining or tributary to the reservoir in the form of camping, picnicking, summer homes, boat landing facilities and similar uses. Camp and picnic ground facilities valued at \$148,000 have been installed by the Department of Agriculture with funds provided by the Department of the Interior as part of the construction authorization. A part of existing and future facilities are or will be on lands acquired by the Bureau of Reclamation, or lands outside present national-forest boundaries. There is a large job of maintaining and servicing recreational facilities and planning and installing those required to meet future demand. The Department of Agriculture has personnel in the vicinity and supervises recreational and other land-use activities on nearby and intermingled national-forest lands. Funds appropriated for the national forests are available only for use on, or for protection of, national-forest lands. They cannot be used to build or service facilities or to develop or administer Bureau of Reclamation acquired lands or other Federal lands outside the national forest.

It is suggested that the bill be amended in order to make existing and future acquired lands subject to development of all mineral resources. This can be accomplished as follows:

Page 4, line 16. Strike the period and add “; *Provided*, That any acquired lands hereby incorporated into the national forest shall be subject to the laws and regulations applicable to national-forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended.”

Page 4, line 22. Strike the period and add “and shall be subject to

the laws and regulations applicable to national forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended."

It is the interpretation of this Department that the language of section 4 (a) would not preclude the making of desirable land exchanges within national-forest boundaries from time to time under other applicable authority.

It has come to our attention that prior to introduction of S. 1748 there were filed with the local office of the Bureau of Land Management, pursuant to the Small Tracts Act of June 1, 1938, as amended (43 U. S. C. 682a), several small-tract purchase applications involving public domain lands described in the bill. These applications involve lands in the E½NW¼ of sec. 8 and N½NW¼ of sec. 17, T. 2 S., R. 46 E. These subdivisions, particularly the N½NW¼ of section 17, are suitable for public use in connection with the Palisades Reservoir, and we believe that the long-term public interest will be served best by retaining them in public ownership and including them in the national forest as provided by this bill. Such action would remove them from the operation of the aforementioned act of June 1, 1938, as amended. However, if the Congress determines that the above-described subdivisions should remain subject to the Small Tracts Act, so as to permit adjudication of applications therefor filed prior to introduction of the bill, we would not object to amendment of S. 1748 to eliminate them from its provisions. This could be accomplished as follows:

Page 2, line 25. Strike the words "half of section 8; the west half of section 17;" and insert in lieu thereof "half of the northwest quarter and the southwest quarter of section 8; the south half northwest quarter and the southwest quarter of section 17;"

The Bureau of the Budget advises that there is no objection to the submission of this report.

Sincerely yours,

E. T. BENSON, *Secretary.*

DEPARTMENT OF THE INTERIOR,  
OFFICE OF THE SECRETARY,  
Washington, D. C., February 21, 1958.

HON. JAMES E. MURRAY,  
*Chairman, Committee on Interior and Insular Affairs,  
United States Senate, Washington, D. C.*

DEAR SENATOR MURRAY: A report has been requested from this Department on S. 1748, a bill to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

Subject to your committee's consideration of an amendment set forth hereafter, we recommend enactment of S. 1748.

The bill proposes to add to the Caribou and Targhee National Forests certain lands which have been withdrawn or acquired in connection with the Palisades Reservoir reclamation project in Idaho. This will, we understand, be advantageous to the Department of Agriculture and will not be disadvantageous to this Department.

We point out, however, that there are outstanding a small number of applications under the Small Tracts Act and similar authorities for lands covered by the bill. We believe that S. 1748 should be amended to permit these applications to be perfected. This can be accomplished by changing the period at the end of section 4 (a) to a comma



and adding "nor to prejudice the sale or lease by the Secretary of the Interior of lands for which application is now pending under the Act of June 1, 1938 (52 Stat. 609), as amended, or any similar authority."

The Bureau of the Budget has advised that there would be no objection to the submission of this report to your Committee.

Sincerely yours,

FRED G. AANDAHL  
*Assistant Secretary of the Interior.*

The Committee on Interior and Insular Affairs recommends the enactment of S. 1748 as amended.







85TH CONGRESS  
2D SESSION

# S. 1748

[Report No. 2320]

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 14, 1958

Referred to the Committee on Interior and Insular Affairs

JULY 30, 1958

Reported with an amendment, committed to the Committee of the Whole House  
on the State of the Union, and ordered to be printed

[Omit the part struck through]

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## AN ACT

To add certain lands located in Idaho and Wyoming to the  
Caribou and Targhee National Forests.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That the exterior boundaries of the Targhee National Forest,  
4       located in Idaho and Wyoming, are hereby extended to  
5       include the following described lands:  
6       Lot 1 of section 7; lots 1, 4, 5, 6, and 9, the east half of  
7       the northeast quarter, the northwest quarter of the north-  
8       east quarter, the northeast quarter of the northwest quarter,  
9       and the east half of the southeast quarter of section 8;  
10      all of section 15; lots 1, 2, and 3, the northeast quarter, the  
11      northwest quarter, the north half of the southwest quarter,

1 the east half of the southeast quarter, and the northwest  
 2 quarter of the southeast quarter, of section 16; lots 1, 4,  
 3 and 5, of section 17; lots 1 and 2 of section 21; lots 1, 2,  
 4 5, and 6, the east half of the northeast quarter, and the  
 5 northwest quarter of the northeast quarter of section 22;  
 6 lots 1 and 3, the north half, the northeast quarter of the  
 7 southwest quarter, and the southeast quarter of section 23;  
 8 the west half of section 24; the west half of section 25; lots  
 9 1, 4, 5, and 8, the northeast quarter, and the east half of  
 10 the southeast quarter of section 26; lots 1, 4, 5, and 8 of sec-  
 11 tion 35; and all of section 36, all in township 1 south,  
 12 range 45 east of the Boise meridian, in Bonneville County,  
 13 State of Idaho; and

14 All of section 1; lots 1, 2, 7, 8, and 11, the southeast  
 15 quarter of the northeast quarter, and the northeast quarter  
 16 of the southeast quarter of section 2; lot 1 of section 11; lots  
 17 1, 3, 4, and 7, the northeast quarter, the northeast quarter of  
 18 the northwest quarter, and the east half of the southeast  
 19 quarter of section 12; lots 1, 4, 5, and 9, the northeast quar-  
 20 ter, and the northeast quarter of the southeast quarter of  
 21 section 13; and lot 1 of section 24, all in township 2 south,  
 22 range 45 east of the Boise meridian, in Bonneville County,  
 23 State of Idaho; and

24 The west half of section 6; all of section 7; the west  
 25 half of section 8; the west half of section 17; all of section

1 18; lots 1, 2, 3, and 6, the northeast quarter, the east half  
 2 of the northwest quarter, the east half of the southeast  
 3 quarter, and the northwest quarter of the southeast quarter  
 4 of section 19; all of section 20; the southwest quarter of  
 5 section 21; all of section 27; all of section 28; all of section  
 6 29; lots 1, 4, 5, and 8, and the southeast quarter of the  
 7 southeast quarter of section 30; lots 1 and 4, and the north-  
 8 east quarter of the northeast quarter of section 31; lots 1  
 9 and 3, the northeast quarter, the northwest quarter, the  
 10 northeast quarter of the southwest quarter, and the south-  
 11 east quarter of section 32; all of section 33; all of section  
 12 34; all in township 2 south, range 46 east of the Boise  
 13 meridian, in Bonneville County, State of Idaho; and

14 All of section 3; all of section 4; lots 1, 2, 3, 6, 7, and  
 15 11, the south half of the northeast quarter, and the northeast  
 16 quarter of the southeast quarter of section 5; lot 1 of section  
 17 8; all of section 9; all of section 10; all of section 15; all of  
 18 section 16; and all of section 22, all in township 3 south,  
 19 range 46, east of the Boise meridian, in Bonneville County,  
 20 State of Idaho; and

21 The southwest quarter of the southwest quarter of sec-  
 22 tion 17; lots 2, 3, and 4, the west half of the southwest  
 23 quarter of the northeast quarter, the southeast quarter of  
 24 the northwest quarter, the last half of the southwest quarter,  
 25 the northwest quarter of the southeast quarter, and the



1 south half of the southeast quarter of section 18; all of  
2 section 19; the west half of the northwest quarter, and  
3 the south half, of section 20; all of section 29; all of section  
4 30; all of section 31; and all of section 32, all in township  
5 37 north, range 118 west of the sixth principal meridian,  
6 in Lincoln County, State of Wyoming; and

7 All of section 2; all of section 3; and all of section 4,  
8 all in township 36 north, range 119 west of the sixth principal  
9 meridian, in Lincoln County, State of Wyoming.

10 SEC. 2. All lands of the United States located within  
11 the exterior boundaries of the Targhee National Forest and  
12 all lands which have been, or are hereafter acquired by the  
13 United States in connection with the Palisades Reservoir  
14 reclamation project (other than the lands referred to in section 3) are hereby incorporated into and made parts of the  
15 Targhee National Forest: *Provided*, That any acquired lands  
16 hereby incorporated into the national forest shall be subject to  
17 the laws and regulations applicable to national forest lands  
18 acquired under the Act of March 1, 1911 (36 Stat. 961),  
19 as amended.  
20

21 SEC. 3. All lands of the United States within the exterior  
22 boundaries of the Caribou National Forest, Idaho, which  
23 have been, or are hereafter, acquired by the United States  
24 in connection with the Palisades Reservoir reclamation  
25 project are hereby incorporated into and made parts of the

1 Caribou National Forest and shall be subject to the laws and  
2 regulations applicable to national forest lands acquired under  
3 the Act of March 1, 1911 (36 Stat. 961) , as amended.

4 SEC. 4. (a) It is hereby declared that the sole purpose  
5 of this Act is to subject the lands referred to in the foregoing  
6 sections of this Act to all laws and regulations applicable to  
7 national forests, and nothing in this Act shall be construed  
8 to authorize the United States to acquire any additional lands  
9 or any interest therein, nor to diminish or in anywise affect  
10 any valid rights in or to, or in connection with, any such  
11 lands which may be in existence on the date of enactment  
12 of this Act, ~~nor to prejudice the sale or lease by the Secretary~~  
13 ~~of the Interior of lands for which application is now pending~~  
14 ~~under the Act of June 1, 1938 (52 Stat. 609), as amended,~~  
15 ~~or any similar authority.~~

16 (b) (1) The Secretary of Agriculture shall make avail-  
17 able, from the lands referred to in the foregoing sections of  
18 this Act, to the Bureau of Reclamation of the Department  
19 of the Interior such lands as the Secretary of the Interior  
20 finds are needed in connection with the Palisades Reservoir  
21 reclamation project.

22 (2) The Secretary of the Interior is authorized to enter  
23 into such agreements with the Secretary of Agriculture with  
24 respect to the relative responsibilities of the aforesaid Sec-  
25 retaries for the administration of, as well as accountings for

1 and use of revenues arising from, lands made available to the  
2 Bureau of Reclamation of the Department of the Interior  
3 pursuant to paragraph (1) as the Secretary of the Interior  
4 finds to be proper in carrying out the purpose of this Act.

Passed the Senate April 3, 1958.

Attest:

FELTON M. JOHNSTON,

*Secretary.*





85TH CONGRESS  
2D SESSION

**S. 1748**

[Report No. 2320]

---

## **AN ACT**

---

To add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

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APRIL 14, 1958

Referred to the Committee on Interior and Insular  
Affairs

JULY 30, 1958

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed





*House - Aug. 4, 1958*

4. APPROPRIATIONS. Received the President's veto message on H. R. 11574, the independent offices appropriation bill for 1959 (H. Doc. 429). The message was referred to the Appropriations Committee. p. 14675
5. HOUSING. The Banking and Currency Committee reported with amendment S. 4035, the omnibus housing bill (H. Rept. 2359). p. 14768
6. CONTRACTS. The Ways and Means Committee was granted permission until midnight, Aug 5, to file a report on H. R. 11749, to extend the Renegotiation Act of 1951 for 2 years. p. 14674
7. PERSONNEL. Concurred in the Senate amendment to H. R. 4640, to amend the Civil Service Retirement Act to permit persons transferring to non-Act positions to retain voluntary contribution accounts. This bill will now be sent to the President. p. 14675
8. MINERAL CLAIMS. Passed with amendment S. 3199, to specify the period for doing annual assessment work on unpatented mineral claims and suspending such work for the year ending July 1, 1958. p. 14682  
The Interior and Insular Affairs Committee ordered reported with amendment S. 2039, to clarify the requirements with respect to the performance of labor imposed as a condition for the holding of mining claims on Federal lands pending the issuance of patents therefor. p. D789
9. WHEAT IMPORTS. Passed without amendment H. R. 11581, to increase the import duty on wheat for seeding purposes which has been treated with poisonous substances and is unfit for human consumption. p. 14687
10. FORESTRY. Passed with amendment H. R. 12494, to authorize the Secretary in selling certain lands in N. C. to permit the State to sell or exchange such lands for private purposes. p. 14687  
Passed without amendment S. 479, to grant a 50-year right-of-way for a water pipeline across the Lincoln National Forest. This bill will now be sent to the President. pp. 14687-88  
Passed without amendment S. 1245, to provide a right-of-way to the city of Alamogordo, N. Mex., across the Lincoln National Forest. This bill will now be sent to the President. p. 14688  
Passed without amendment S. 3439, to reconvey to Salt Lake City the Forest Service Fire Warehouse lot in that city. This bill will now be sent to the President. pp. 14688-89  
Passed without amendment H. R. 8481, to extend the forestry provisions of the Agricultural Act of 1956 to Hawaii. p. 14689  
Passed without amendment S. 3248 to authorize the Secretary to exchange lands comprising the Pleasant Grove Administrative Site, Uinta National Forest, Utah, with a Pleasant Grove church. p. 14689  
Passed as reported S. 1748, to add certain lands in Ida. and Wyo. to the Caribou and Targhee National Forests. p. 14692  
The Interior and Insular Affairs Committee ordered reported without amendment H. 12242, to authorize the sale or exchange of certain Forest Service lands in Pima County, Ariz. p. D789
11. RECLAMATION. Passed with amendment S. 4002, to authorize the Gray Dam and Reservoir as a part of the Glendo Unit of the Missouri River Basin project. pp. 14685-86  
The Interior and Insular Affairs Committee reported without amendment H. Con. Res. 301, to approve the report of the Dept. of Interior on Red Willow Dam and Reservoir, Nebr. (H. Rept. 2425). pp. 14768-69



# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

Issued August 5, 1958

For actions of August 4, 1958

85th-2d, No. 132

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

## CONTENTS

Acreage allotments....31,32  
Administrative orders....30  
Animal disease.....33  
Annual leave.....23  
Appropriations.....4  
Borrowing authority.....43  
Budgeting.....3  
Contracts.....6  
Corn meal.....12  
Country life.....40  
Defense production.....27  
Desert land entries.....13  
Ethics.....39  
Extension service.....25  
Fair trade.....45  
Farm labor.....2  
Farm program.....1  
Fiscal policy.....37  
Fish and wildlife.....29  
Fisheries.....25  
Food stamps.....2  
Foreign trade.....36  
Forestry.....10,26

Fruits and nuts.....15  
Housing.....5  
Imports.....9,35  
Information.....38  
Legislative program.....44  
Military construction...19  
Minerals.....8,24  
Monopolies.....28  
Peanuts.....32  
Personnel.....7,20,23,34,39,47  
Postal rates.....46  
Price supports.....21  
Property.....48

Radio frequencies.....1  
Reclamation.....11  
Research.....18,22  
Retirement.....7  
Saline water.....18  
Seeds.....49  
Statehood.....41  
Tobacco.....31  
Transportation.....14  
Travel expenses.....34  
Water.....29  
Watersheds.....16,42  
Wheat.....9,12

HIGHLIGHTS: House debated farm bill. Final vote on bill postponed until Wed., Aug. 6. House committee reported food stamp plan bill. Rep. Taber objected to agreeing to Senate amendments to accrued expenditures budgeting bill. House received veto message on independent offices appropriation bill. House committee reported omnibus housing bill. Sen. Proxmire criticized cost of present farm program.

## HOUSE

1. FARM PROGRAM. Debated under suspension of the rules S. 4071, the farm bill. At the request of Rep. McCormack further consideration of the bill was postponed until Wed., Aug. 6, after Rep. Martin asked for a rollcall on the bill. (pp. 14698-713) The bill had been reported with amendment earlier (Aug. 2) by the Agriculture Committee (H. Rept. 2356). (p. 14768)
2. FOOD STAMP PLAN; FARM LABOR. The Agriculture Committee reported (Aug. 2) with amendment H. R. 13067, to provide for the establishment of a food-stamp plan for the distribution of \$1 billion worth of surplus food commodities a year to needy persons and families in the U. S. (H. Rept. 2358), and H. R. 10360, to continue for 2 years the authority for the Attorney General to permit the importation of aliens for agricultural employment (H. Rept. 2357). p. 14768
3. BUDGETING. Rep. Taber objected to a unanimous consent request of Rep. Fascell to concur in the Senate amendments to H. R. 8002, the accrued expenditures budgeting bill. p. 14675



that the normal, intelligent child can qualify for the benefits afforded.

These standards are not appropriate for certain handicapped children however, and it is with this group that H. R. 13359 is concerned. The specialized courses in vocational training for handicapped children provided by the bill would direct them into useful and gainful pursuits. Such specialized vocational aids for war orphans are entirely consistent with the existing benefit pattern, as similar specialized training is already provided for disabled war veterans under Public Law 16, 75th Congress and Public Law 894, 81st Congress. It seems only fair that the otherwise eligible war orphans should not be deprived of the benefits Congress intended for them simply because, for reasons beyond their control, they are unable to pursue courses of education beyond the secondary level. The number of handicapped persons who would be benefited by this bill is relatively small and would have little influence on the total expected training load under the War Orphans' Education Assistance Act.

#### AMENDING TITLE XI OF THE MERCHANT MARINE ACT, 1936

The Clerk called the bill (H. R. 13153) to amend title XI of the Merchant Marine Act, 1936, relating to Federal ship mortgage insurance, in order to include floating drydocks under the definition of the term "vessel" in such title.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That section 1101 (c) of the Merchant Marine Act, 1936, is amended by striking out "and fishing vessels" and inserting in lieu thereof "fishing vessels, and floating drydocks."

With the following committee amendment:

Add the following two sections to the bill: "SEC. 2. Subsection (a) of section 1104 of the Merchant Marine Act, 1936, as amended (46 U. S. C. 1274), is amended by deleting the word 'or' before clause (d) of paragraph (8) and adding the following new clause at the end of the subsection: 'or (e) with respect to floating drydocks, in the construction, reconstruction, reconditioning or repair of vessels.'"

"SEC. 3. Subsection (b) of section 1104 of the Merchant Marine Act, 1936, as amended (46 U. S. C. 1274) is amended by deleting the word 'or' before clause (d) of paragraph (2) and adding the following new clause at the end of the subsection: 'or (e) with respect to floating drydocks, in the construction, reconstruction, reconditioning or repair of vessels.'"

The committee amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### AUTHORIZING COMMODITY CREDIT CORPORATION TO PURCHASE FLOUR AND CORNMEAL

The Clerk called the bill (H. R. 13268) authorizing Commodity Credit Corporation to purchase flour and cornmeal and

donating same for certain domestic and foreign purposes.

The Clerk read the title of the bill.

The SPEAKER. Is there objection to the present consideration of the bill?

Mr. QUIE. Mr. Speaker, reserving the right to object, and I do not object to this bill, I would like to ask the gentleman from South Carolina, the chairman of the subcommittee a question.

This bill H. R. 13268 provides that under the surplus-disposal program, the Commodity Credit Corporation can make purchases of flour and cornmeal directly from millers allowing them to purchase their wheat and corn through the normal channels of trade. This would make bidding more competitive amongst the millers all over the country and stimulate the movement of these grains. Under the present program, Commodity Credit Corporation contracts for the milling of wheat and corn already in storage. This legislation would assist in bringing the wheat and corn directly from the market to the mills in the price support program, thereby, avoiding the Government storage costs.

The last provision provides for the sale of wheat and corn from Commodity Credit Corporation stocks, if the need arises, equivalent to that donated in the form of flour and cornmeal.

When this bill was taken up in the subcommittee, there was some concern by people in the grain trade as to how the resale of wheat and corn back to the market would be made. There is nothing in the report and I wonder if the gentleman can give us an explanation of how the resale of wheat and corn would be made back to the market.

Mr. McMILLAN. Mr. Speaker, during the hearings on the pending bill and the identical bill introduced by the gentleman from Minnesota, Congressman QUIE, the representative from the National Grain Council, Mr. Brooks, appeared before the committee and suggested the following amendment to the bill which would place a few safeguards around the administration of this proposed legislation should it become law:

*Provided, however,* That the Corporation shall not sell wheat or corn under the foregoing unless the Corporation has announced, when requesting offers for wheat flour or cornmeal, that specific amounts of wheat or corn not in excess of amounts equivalent to the wheat flour and cornmeal to be purchased, will be sold under regulations issued by the Corporation.

However, during the hearings I asked the representative, Mr. Palmby, of the Department of Agriculture, if he had any objections to this proposed amendment, and he advised the committee that the amendment was exactly in accord with the policy of the Department at the present time so that it would not be necessary to incorporate the amendment suggested by the National Grain Council.

We have been informed by members of the grain trade and flour and cornmeal industry that there is some question as to the intent and manner in which CCC proposes to carry out the closing provisions of the proposed legis-

lation which states that CCC "may sell without regard to the provisions of Section 407 of the Agricultural Act of 1949, as amended, a quantity of wheat and corn not to exceed that which is equivalent to the quantity of flour and cornmeal so purchased." In order that this matter may be clarified and made a matter of legislative record, the following information is submitted:

CCC would exercise the privilege of selling wheat and corn concurrently with purchases of flour and cornmeal only for inventory management purposes in such instances where, due to age, condition or location of stocks, it is considered necessary to dispose of certain holdings of such grains. In the event of such determination, CCC would announce its intentions to offer a quantity of wheat and corn for sale—not to exceed the equivalent of the quantity of flour and cornmeal to be purchased—in the public announcements under which the flour and cornmeal would periodically be purchased. The sales would be made by the field CSS Commodity Offices pursuant to their sales announcements. The sales would be made as nearly as possible in those market areas from which the flour and cornmeal are purchased.

CCC wheat and corn sales in conjunction with flour and cornmeal purchases would be kept on a limited basis and would not be made a matter of regular practice. The privilege for CCC to sell wheat and corn equivalent to the flour and cornmeal to be purchased would expire if it is not exercised within 10 days of the time the flour and cornmeal is purchased. CCC would under no circumstances pool and offer for sale at a later date quantities of wheat and corn equivalent to the accumulated quantities of two or more purchases of flour and cornmeal.

We fully endorse this proposed legislation because it would make possible a program which could be administered more equitably and effectively and because it is consistent with our desire to utilize the commercial channels of trade to the maximum extent possible and hope that early passage of this legislation may be accomplished.

Mr. QUIE. Mr. Speaker, I ask unanimous consent to revise and extend my remarks, and I withdraw my reservation of objection.

The SPEAKER. Is there objection?

There was no objection.

The Clerk read the bill, as follows:

*Be it enacted, etc.,* That at any time the Commodity Credit Corporation has wheat or corn available for donation pursuant to clauses (3) or (4) of section 416 of the Agricultural Act of 1949, as amended, section 210 of the Agricultural Act of 1956, or title II of the Agricultural Trade Development and Assistance Act, as amended, the Corporation, in lieu of processing all or any part of such wheat or corn into flour or meal, may purchase flour or meal in quantities not to exceed the equivalent of such wheat or corn so available on the date of purchase and donate such flour and meal pursuant to clauses (3) or (4) of said section 416 and to said section 210 and make such flour or meal available to the President, pursuant to said title II and may sell, without regard to the



provisions of section 407 of the Agricultural Act of 1949, as amended, a quantity of wheat and corn not to exceed that which is equivalent to the quantity of flour and meal so purchased.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### REVISION OF TITLE 39, UNITED STATES CODE

The Clerk called the bill (H. R. 13061) to revise, codify, and enact into law, title 39 of the United States Code entitled "The Postal Service."

The SPEAKER. Is there objection to the present consideration of the bill?

There was no objection.

Mr. WILLIS. Mr. Speaker, on account of the size of the bill, which is simply a codification of the law, I ask unanimous consent that the bill not be printed in the Record at this point.

The SPEAKER. Is there objection?

There was no objection.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### ADDING CERTAIN LANDS IN IDAHO AND WYOMING TO THE CARIBOU AND TARGHEE NATIONAL FORESTS

The Clerk called the bill (S. 1748) to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the exterior boundaries of the Targhee National Forest, located in Idaho and Wyoming, are hereby extended to include the following described lands:

Lot 1 of section 7; lots 1, 4, 5, 6, and 9, the east half of the northeast quarter, the northwest quarter of the northeast quarter, the northeast quarter of the northwest quarter, and the east half of the southeast quarter of section 8; all of section 15; lots 1, 2, and 3, the northeast quarter, the northwest quarter, the north half of the southwest quarter, the east half of the southeast quarter, and the northwest quarter of the southeast quarter, of section 16; lots 1, 4, and 5, of section 17; lots 1 and 2 of section 21; lots 1, 2, 5, and 6, the east half of the northeast quarter, and the northwest quarter of the northeast quarter of section 22; lots 1 and 3, the north half, the northeast quarter of the southwest quarter, and the southeast quarter of section 23; the west half of section 24; the west half of section 25; lots 1, 4, 5, and 8, the northeast quarter, and the east half of the southeast quarter of section 26; lots 1, 4, 5, and 8 of section 35; and all of section 36, all in township 1 south, range 45 east of the Boise meridian, in Bonneville County, State of Idaho; and

All of section 1; lots 1, 2, 7, 8, and 11, the southeast quarter of the northeast quarter, and the northeast quarter of the southeast quarter of section 2; lot 1 of section 11; lots 1, 3, 4, and 7, the northeast quarter, the northeast quarter of the northwest quarter, and the east half of the southeast quarter of section 12; lots 1, 4, 5, and 9, the northeast quarter, and the northeast quarter of the southeast quarter of section 13; and lot 1 of section 24, all in township 2 south, range 45

east of the Boise meridian, in Bonneville County, State of Idaho; and

The west half of section 6; all of section 7; the west half of section 8; the west half of section 17; all of section 18; lots 1, 2, 3, and 6, the northeast quarter, the east half of the northwest quarter, the east half of the southeast quarter, and the northwest quarter of the southeast quarter of section 19; all of section 20; the southwest quarter of section 21; all of section 27; all of section 28; all of section 29; lots 1, 4, 5, and 8, and the southeast quarter of the southeast quarter of section 30; lots 1 and 4, and the northeast quarter of the northeast quarter of section 31; lots 1 and 3, the northeast quarter, the northwest quarter, the northeast quarter of the southwest quarter, and the southeast quarter of section 32; all of section 33; all of section 34; all in township 2 south, range 46 east of the Boise meridian, in Bonneville County, State of Idaho; and

All of section 3; all of section 4; lots 1, 2, 3, 6, 7, and 11, the south half of the northeast quarter, and the northeast quarter of the southeast quarter of section 5; lot 1 of section 8; all of section 9; all of section 10; all of section 15; all of section 16; and all of section 22, all in township 3 south, range 46, east of the Boise meridian, in Bonneville County, State of Idaho; and

The southwest quarter of the southwest quarter of section 17; lots 2, 3, and 4, the west half of the southwest quarter of the northeast quarter, the southeast quarter of the northwest quarter, the last half of the southwest quarter, the northwest quarter of the southeast quarter, and the south half of the southeast quarter of section 18; all of section 19; the west half of the northwest quarter and the south half, of section 20; all of section 29; all of section 30; all of section 31; and all of section 31; all in township 37 north, range 118 west of the sixth principal meridian, in Lincoln County, State of Wyoming; and

All of section 2; all of section 3; and all of section 4, all in township 36 north, range 119 west of the sixth principal meridian, in Lincoln County, State of Wyoming.

SEC. 2. All lands of the United States located within the exterior boundaries of the Targhee National Forest and all lands which have been, or are hereafter acquired by the United States in connection with the Palisades Reservoir reclamation project (other than the lands referred to in section 3) are hereby incorporated into and made parts of the Targhee National Forest: *Provided*, That any acquired lands hereby incorporated into the national forest shall be subject to the laws and regulations applicable to national forest lands acquired under the act of March 1, 1911 (36 Stat. 961), as amended.

SEC. 3. All lands of the United States within the exterior boundaries of the Caribou National Forest, Idaho, which have been, or are hereafter, acquired by the United States in connection with the Palisades Reservoir reclamation project are hereby incorporated into and made parts of the Caribou National Forest and shall be subject to the laws and regulations applicable to national forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended.

SEC. 4. (a) It is hereby declared that the sole purpose of this act is to subject the lands referred to in the foregoing sections of this act to all laws and regulations applicable to national forests, and nothing in this act shall be construed to authorize the United States to acquire any additional lands or any interest therein, nor to diminish or in anywise affect any valid rights in or to, or in connection with, any such lands which may be in existence on the date of enactment of this act, nor to prejudice the sale or lease by the Secretary of the Interior of lands for which application is now pending under the

act of June 1, 1938 (52 Stat. 609), as amended, or any similar authority.

(b) (1) The Secretary of Agriculture shall make available, from the lands referred to in the foregoing sections of this act, to the Bureau of Reclamation of the Department of the Interior such lands as the Secretary of the Interior finds are needed in connection with the Palisades Reservoir reclamation project.

(2) The Secretary of the Interior is authorized to enter into such agreements with the Secretary of Agriculture with respect to the relative responsibilities of the aforesaid Secretaries for the administration of, as well as accountings for and use of revenues arising from, lands made available to the Bureau of Reclamation of the Department of the Interior pursuant to paragraph (1) as the Secretary of the Interior finds to be proper in carrying out the purpose of this act.

With the following committee amendment:

Page 5, line 12, strike out after the word "Act," all of the balance of line 12, lines 13, 14, and 15.

The committee amendment was agreed to.

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### GREETINGS TO CITIZENS OF NEVADA

The Clerk called the resolution (S. Con. Res. 52) to mark the 100th anniversary of the first significant discovery of silver in the United States at the Comstock Lode, Virginia City, State of Nevada.

There being no objection, the Clerk read the Senate concurrent resolution, as follows:

Whereas June 8, 1959, marks the 100th anniversary of the first significant discovery of silver in the United States at the Comstock Lode, Virginia City, State of Nevada; and

Whereas the prodigious production of the silver mines in the State of Nevada during the height of the Comstock Lode helped materially to save the Union; and

Whereas the continued production of such mines made it possible for the United States to resume specie payment, thereby securing the credit of the Union: Now, therefore, be it

*Resolved by the Senate (the House of Representatives concurring)*, That the Congress extends greetings and felicitations to the citizens of the State of Nevada, and particularly to the Nevada Centennial Committee, upon the occasion of their commemorative celebration of the 100th anniversary of the first significant discovery of silver in the United States. The Congress joins with the people of the United States in expressing appreciation of the great contribution by the citizens of the State of Nevada in preserving the Union.

With the following committee amendments:

On page 2, line 2, strike out the balance of line 2, and all of lines 2, 4, and 5.

Amend the "Whereas" by striking out the second and third paragraphs.

The committee amendments were agreed to.

The resolution was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.







Aug. 5, 1958

11. SMALL BUSINESS. Conferees agreed to file a conference report on S. 3651, to make equity capital and long-term credit more readily available for small-business concerns. p. D799
12. EDUCATION. Rep. Frelinghuysen inserted a statement by HEW Secretary Flemming favoring H. R. 13247, the national defense education bill, and explaining the provisions of the bill. p. 14925
13. LEGISLATIVE PROGRAM. Rep. McCormack announced that the conference report on H. R. 13015, the military construction authorization bill, will be considered Wed., Aug. 6 (p. 14925). Also scheduled for consideration the same day are S. 4071, the farm bill, H. R. 11056, to regulate the imports of certain fruits and nuts, and H. R. 13580, to increase the public debt limit.

#### SENATE

14. APPROPRIATIONS. The Appropriations Committee reported with amendments H. R. 13192, the mutual security appropriation bill for 1959 (S. Rept. 2204) (p. 14773). The Daily Digest states that the bill provides \$3.5 billion, a \$440 million increase over the House-passed figure (p. D795).
15. SURPLUS DISPOSAL; FOREIGN TRADE. Both Houses received the President's semi-annual report on Public Law 480 operations, Jan. 1-June 30, 1958. pp. 14771, 14881 (H. Doc. 431)  
The Agriculture and Forestry Committee reported without amendment S. 3858, to authorize CCC to purchase flour and cornmeal for donation instead of being limited to having such products processed from its own stocks (S. Rept. 2196). p. 14773  
Sen. Humphrey discussed health problems and our foreign policy in the Middle East and urged the importance of using surplus foods to reduce human suffering. pp. 14845-8
16. LOANS. The Agriculture and Forestry Committee reported without amendment S. 3333, to improve the insured loan program of the FHA (S. Rept. 2192). p. 14773
17. FARM LABOR. The Agriculture and Forestry Committee reported an original bill/ to extend the Mexican farm labor program for 1 year (S. Rept. 2189). p. 14773 S. 4232
18. FORESTRY. Concurred in the House amendment of S. 1748, to add certain lands in Ida. and Wyo. to the Caribou and Targhee National Forests. This bill will now be sent to the President. p. 14819  
Sen. Morse stated that big timbermen were attempting to prevent the use of provisions in the Small Business Act of 1958 which would help smaller lumbermen by setting aside timber for them to cut, and urged that the Small Business Administration take its own course. p. 14862
19. ROADS. Passed H. R. 12776, to revise and codify the laws relating to "Highways," with an amendment substituting the language of S. 3953 as reported by the Senate committee. S. 3953 was indefinitely postponed. pp. 14819-32
20. DESERT-LAND ENTRIES. Concurred in the House amendments to S. 359, to permit desert land entries on disconnected tracts of land aggregating less than 320 acres and forming a compact unit. This bill will now be sent to the President. p. 14818



21. RECLAMATION. Concurred in the House amendment to S. 4002, to authorize the Grey Reef Dam and Reservoir as a part of the Glendo unit of the Missouri River Basin Project. This bill will now be sent to the President. p. 14818  
The Interior and Insular Affairs Committee reported with amendments S. 3648, to authorize the Interior Department to construct and operate the Navaho Indian Irrigation project and the initial stage of the San Juan-Chama project (S. Rept. 2198); and S. 1887, to authorize the Interior Department to construct the San Luis unit, Central Valley Project, Calif., and to enter into an agreement with the State to operate it (S. Rept. 2202). p. 14773
22. LANDS. The Agriculture and Forestry Committee reported without amendment H. R. 6542, to authorize the conveyance of certain forest lands to Dayton, Wyo. (S. Rept. 2194); and H. R. 11800, to authorize the sale of certain ARS lands and buildings to Clifton, N. J. (S. Rept. 2193). p. 14773  
Sen. Morse discussed the formula requiring payment of at least 50% of the appraised fair market value for lands to be transferred to local agencies for public purposes, and 100% if for private purposes, which he has insisted on since 1946, in connection with a bill to dispose of certain property in Roseburg, Ore. pp. 14857-62
23. HALL OF FAME. The Agriculture and Forestry Committee reported without amendment H. Con. Res. 295, favoring the establishment of a Hall of Fame for Agriculture (S. Rept. 2190). p. 14773
24. ACREAGE ALLOTMENTS. The Agriculture and Forestry Committee reported with amendment S. 4151, to establish uniform provisions for the transfer of acreage allotments when the landowner is displaced by an agency having the right of eminent domain (S. Rept. 2195). p. 14773
25. IMPORTS. The Agriculture and Forestry Committee reported with amendments S. 2142, to amend the Agricultural Marketing Agreement Act so as to extend restrictions on the importation of certain citrus fruits and figs, (S. Rept. 2191). p. 14773
26. PURCHASING. The Government Operations Committee reported with amendments S. 3224, to assist small business firms to obtain a fair share of Government purchases and contracts and to expedite Government procurement (S. Rept. 2201). p. 14773
27. FISHERIES. The Interstate and Foreign Commerce Committee ordered reported with an amendment in the nature of a substitute bill, S. 3229, the proposed Federal Fisheries Assistance Act of 1958. p. D796
28. FEDERAL-STATE RELATIONS. The Judiciary Committee ordered reported with amendment S. 337, to establish rules of interpretation governing questions of the effect of acts of Congress on State laws. p. D796
29. DEFENSE PRODUCTION. S. 4162, to provide for the cancellation of certain uncollectible loans and operating losses under Title III of the Defense Production Act, was made the unfinished business. p. 14817
30. ELECTRIFICATION. Sen. Humphrey inserted an article by the manager of the Colo. Rural Electric Association urging greater independence of the REA administrator from USDA control. pp. 14839-40



# ADDITION OF CERTAIN LANDS TO CARIBOU AND TARGHEE NA- TIONAL FORESTS

Mr. O'MAHONEY. Mr. President I understand that the House has passed Senate bill 1748, a bill dealing with the Caribou and Targhee National Forests, with an amendment. I ask that the Chair lay before the Senate the amendment of the House.

The PRESIDING OFFICER (Mr. MORTON in the chair) laid before the Senate the amendment of the House of Representatives to the bill (S. 1748), to add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests, which was, on page 5, line 12, strike out all after "Act" down through and including "authority" in line 15.

Mr. O'MAHONEY. Mr. President, I have a message from the Senate Committee on Interior and Insular Affairs to the effect that the committee is willing to accept the amendment of the House striking out certain language allowing the Secretary of the Interior to process pending applications in the small tract. There is no objection on this side to the House amendment, and I move that the Senate concur in the amendment of the House.

Mr. JAVITS. Mr. President, will the Senator yield?

Mr. O'MAHONEY. I yield.

Mr. JAVITS. Has the Senator cleared this matter with the minority side?

Mr. O'MAHONEY. I have not.

Mr. JAVITS. As acting minority leader, I have no objection.

The PRESIDING OFFICER. The question is on agreeing to the motion of the Senator from Wyoming.

The motion was agreed to.

## REVISION OF TITLE 23, UNITED STATES CODE, ENTITLED "HIGH- WAYS"

Mr. MANSFIELD. Mr. President, I ask unanimous consent that the pending business be temporarily laid aside, and that the Senate proceed to the consideration of Calendar No. 1971, Senate bill 3953.

The PRESIDING OFFICER. The bill will be stated by title for the information of the Senate.

The LEGISLATIVE CLERK. A bill (S. 3953) to revise, codify, and enact into law, title 23 of the United States Code, entitled "Highways."

The PRESIDING OFFICER. Is there objection to the request of the Senator from Montana?

There being no objection, the Senate proceeded to consider the bill, which had been reported from the Committee on Public Works with amendments, on page 2, after "(a)", to strike out "Definitions.—"; on page 4, after "(b)", to strike out "Declarations of Policy.—"; on page 6, in the last line, after the word "this", to strike out "title" and insert "chapter"; on page 12, after "(a)", to strike out "Federal acquisition for States.—"; after "(b)", to strike out "Costs of acquisition.—"; on page 13, after "(c)",

to strike out "Conveyance of acquired lands to the States.—"; after "(d)", to strike out "Rights-of-way over public lands.—"; on page 16, in section 113, after "(a)", to strike out "Application of Davis-Bacon Act.—"; in the same section, on page 17, after "(b)", to strike out "Consultation with State highway departments; predetermination of rates.—"; on page 21, in the eighth line of subparagraph "(d)", after the word "this", to strike out "title. Not" and insert "title: *Provided, That not*", in the same subparagraph, in line 11, after the word "subsection", to strike out "or under section 130 of this title"; on page 22, in the last line, after the word "the", to strike out "Federal share of 10 per centum" and insert "10 per centum of the Federal share"; on page 25, in the heading starting with "Sec. 127.", after the word "width", to strike out "limitation" and insert "limitations"; on page 26, in Sec. 129, after "(a)", to strike out "Federal aid.—"; on page 27, after "(b)", to strike out "Approval as part of Interstate System.—", in the eleventh line under the same subparagraph, after the date "June 29, 1956", to strike out "Nor" and insert "No"; after "(c)", to strike out "Approaches having other use.—"; after "(d)", to strike out "Approaches having no other use.—"; on page 28, in line 9 of paragraph "(a)", after the word "be", to strike out "affected" and insert "effected"; in line 5 of paragraph "(b)", after the word "railroad", to insert "or railroads"; on page 29, after "(a)", to strike out "National policy.—"; on page 30, after "(b)", to strike out "Agreements.—", in the same paragraph, line 22, after the word "commercial", to strike out the colon and insert "*Provided, however, That* and insert "and"; after "(c)", to strike out "Federal share.—", in the same paragraph, line 10, after the word "the", where it appears the second time, to strike out "agreement: *Provided, That the* and insert "agreement"; on page 31, after "(d)", to strike out "Cooperation with other agencies.—"; after "(e)", to strike out "Cost of acquisition of right to advertise or regulate advertising.—", in the same paragraph, line 8, to strike out "cost: *Provided, That reimbursement* and insert "cost. Reimbursement"; on page 32, paragraph "(c)", line 2, after the word "having", to strike out "more than 5 per centum of their area in"; on page 39, subparagraph "(5)", line 2, after the word "the", to strike out "neds" and insert "needs"; on page 41, in the last line of paragraph "(c)", to strike out "\$100 diem" and insert "\$100 per diem"; at the top of page 45, to strike out:

§ 315. Detail of employees as students

During any fiscal year the Secretary is authorized in his discretion to detail not to exceed ten of the regularly employed personnel of the Bureau of Public Roads as students for limited periods at such technical institutions as will enable such personnel to acquire special knowledge which will better fit them for the lines of work to which they are assigned. No expense other than the salaries of such personnel and the cost of tuition and other regular fees required at such institutions shall be incurred by the Secretary under this section.

To change the section number from "316" to "315"; to change the section number from "317" to "316"; to change the section number from "318" to "317", under the same section, in the line beginning with "(a)", after the word "Secretary", to strike out "determines" and insert "determines"; on page 46, to change the section number from "319" to "318"; to change the section number from "320" to "319"; and, on page 47, to change the section number from "321" to "320"; so as to make the bill read:

*Be it enacted, etc., That the laws relating to highways are revised, codified, and re-enacted as title 23, United States Code, "Highways" and may be cited as "title 23, United States Code, §—", as follows:*

TITLE 23—HIGHWAYS	
Chapter	Sec.
1. Federal aid highways.....	101
2. Other highways.....	201
3. General provisions.....	301
Chapter 1—Federal-aid highways	
Sec.	
101. Definitions and declaration of policy.	
102. Authorizations.	
103. Federal-aid systems.	
104. Apportionment.	
105. Programs.	
106. Plans, specifications, and estimates.	
107. Acquisition of rights-of-way—Interstate System.	
108. Advance acquisition of rights-of-way.	
109. Standards.	
110. Project agreements.	
111. Use of and access to rights-of-way—Interstate System.	
112. Letting of contracts.	
113. Prevailing rate of wage—Interstate System.	
114. Construction.	
115. Construction by States in advance of apportionment—Interstate System.	
116. Maintenance.	
117. Secondary road responsibility.	
118. Availability of sums apportioned.	
119. Administration of Federal-aid for highways in Alaska.	
120. Federal share payable.	
121. Payment to States for construction.	
122. Payment to States for bond retirement.	
123. Relocation of utility facilities.	
124. Advances to States.	
125. Emergency relief.	
126. Diversion.	
127. Vehicle weight and width limitations—Interstate System.	
128. Public hearings.	
129. Toll roads, bridges, and tunnels.	
130. Railway-highway crossing.	
131. Areas adjacent to the Interstate System.	

§ 101. Definitions and declaration of policy  
(a) As used in this title, unless the context requires otherwise—

The term "apportionment" in accordance with section 104 of this title includes unexpended apportionments made under prior acts.

The term "construction" means the supervising, inspecting, actual building, and all expenses incidental to the construction or reconstruction of a highway, including locating, surveying, and mapping (including the establishment of temporary and permanent geodetic markers in accordance with specifications of the Coast and Geodetic Survey in the Department of Commerce), costs of rights-of-way, and elimination of hazards of railway-grade crossings.

The term "county" includes corresponding units of Government under any other name in States which do not have county organizations, and likewise in those States in which the county government does not



have jurisdiction over highways it may be construed to mean any local government unit vested with jurisdiction over local highways.

The term "forest road or trail" means a road or trail wholly or partly within, or adjacent to, and serving the national forests.

The term "forest development roads and trails" means those forest roads or trails of primary importance for the protection, administration, and utilization of the national forests, or where necessary, for the use and development of the resources upon which communities within or adjacent to the national forests are dependent.

The term "forest highway" means a forest road which is of primary importance to the States, counties, or communities within, adjoining, or adjacent to the national forests.

The term "highway" includes roads, streets, and parkways, and also includes rights-of-way, bridges, railroad-highway crossings, tunnels, drainage structures, signs, guardrails, and protective structures, in connection with highways. It further includes that portion of any interstate or international bridge or tunnel and the approaches thereto, the cost of which is assumed by a State highway department including such facilities as may be required by the United States Customs and Immigration Services in connection with the operation of an international bridge or tunnel.

The term "Federal-aid highways" means highways located on one of the Federal-aid systems described in section 103 of this title.

The term "Indian reservation roads and bridges" means roads and bridges that are located within an Indian reservation or that provide access to an Indian reservation or Indian land, and that are jointly designated by the Secretary of the Interior and the Secretary as a part of the Indian Bureau road system.

The term "maintenance" means the preservation of the entire highway, including surface, shoulders, roadsides, structures, and such traffic-control devices as are necessary for its safe and efficient utilization.

The term "park roads and trails" means those roads or trails, including the necessary bridges, located in national parks or monuments, now or hereafter established, or in other areas administered by the National Park Service of the Department of the Interior (excluding parkways authorized by acts of Congress) and also including approach roads to national parks or monuments authorized by the act of January 31, 1931 (46 Stat. 1053), as amended.

The term "parkway" as used in chapter 2 of this title, means a parkway authorized by an act of Congress on lands to which title is vested in the United States.

The term "project" means an undertaking to construct a particular portion of a highway, or if the context so implies, the particular portion of a highway so constructed.

The term "project agreement" means the formal instrument to be executed by the State highway department and the Secretary as required by the provisions of subsection (a) of section 110 of this title.

The term "public lands highways" means main highways through unappropriated or unreserved public lands, nontaxable Indian lands, or other Federal reservations.

The term "rural areas" means all areas of a State not included in urban areas.

The term "Secretary" means Secretary of Commerce.

The term "State" means any one of the forty-eight States, the District of Columbia, Hawaii, Alaska, or Puerto Rico.

The term "State funds" includes funds raised under the authority of the State or any political or other subdivision thereof, and made available for expenditure under the direct control of the State highway department.

The term "State highway department" means that department, commission, board, or official of any State charged by its laws with the responsibility for highway construction.

The term "Federal-aid highway systems" described in section 103 of this title.

The term "Federal-aid primary system" means the Federal-aid highway system described in subsection (b) of section 103 of this title.

The term "Federal-aid secondary system" means the Federal-aid highway system described in subsection (c) of section 103 of this title.

The term "Interstate System" means the National System of Interstate and Defense Highways described in subsection (d) of section 103 of this title.

The term "urban area" means an area including and adjacent to a municipality or other urban place having a population of five thousand or more, as determined by the latest available Federal census, within boundaries to be fixed by a State highway department subject to the approval of the Secretary.

(b) It is hereby declared to be in the national interest to accelerate the construction of the Federal-aid highway systems, including the National System of Interstate and Defense Highways, since many of such highways, or portions thereof, are in fact inadequate to meet the needs of local and interstate commerce, the national and civil defense.

It is hereby declared that the prompt and early completion of the National System of Interstate and Defense Highways so named because of its primary importance to the national defense and hereafter referred to as the "Interstate System", is essential to the national interest and is one of the most important objectives of this Act. It is the intent of Congress that the Interstate System be completed as nearly as practicable over the period of availability of the thirteen years' appropriations authorized for the purpose of expediting its construction, reconstruction, or improvement, inclusive of necessary tunnels and bridges, through the fiscal year ending June 30, 1969, under section 108 (b) of the Federal-Aid Highway Act of 1956 (70 Stat. 374), and that the entire System in all States be brought to simultaneous completion. Insofar as possible in consonance with this objective, existing highways located on an interstate route shall be used to the extent that such use is practicable, suitable, and feasible, it being the intent that local needs, to the extent practicable, suitable, and feasible, shall be given equal consideration with the needs of interstate commerce.

#### § 102. Authorizations

The provisions of this title apply to all unappropriated authorizations contained in prior acts, and also to all unexpended appropriations heretofore made, providing for the expenditure of Federal funds upon the Federal-aid systems. All such authorizations and appropriations shall continue in full force and effect, but hereafter obligations entered into and expenditures made pursuant thereto shall be subject to the provisions of this title.

#### § 103. Federal-aid systems

(a) For the purposes of this title, the three Federal-aid systems, the primary and secondary systems, and the Interstate System, are continued pursuant to the provisions of this section.

(b) The Federal-aid primary system shall consist of an adequate system of connected main highways, selected or designated by each State through its State highway department, subject to the approval of the Secretary as provided by subsection (e) of

this section. This system shall not exceed 7 percent of the total highway mileage of such State, exclusive of mileage within national forests, Indian, or other Federal reservations and within urban areas, as shown by the records of the State highway department on November 9, 1921. Whenever provision has been made by any State for the completion and maintenance of 90 percent of its Federal-aid primary system, as originally designated, said State through its State highway department by and with the approval of the Secretary is authorized to increase the mileage of its Federal-aid primary system by additional mileage equal to not more than 1 percent of the total mileage of said State as shown by the records on November 9, 1921. Thereafter, it may make like 1 percent increases in the mileage of its Federal-aid primary system whenever provision has been made for the completion and maintenance of 90 percent of the entire system, including the additional mileage previously authorized. This system may be located both in rural and urban areas. The mileage limitations in this paragraph shall not apply to the District of Columbia, Hawaii, Alaska, or Puerto Rico.

(c) The Federal-aid secondary system shall be selected by the State highway departments and the appropriate local road officials in cooperation with each other, subject to approval by the Secretary as provided in subsection (e) of this section. In making such selections, farm-to-market roads, rural mail routes, public school bus routes, local rural roads, county roads, township roads, and roads of the county road class may be included, so long as they are not on the Federal-aid primary system or the Interstate System. This system shall be confined to rural areas, except (1) that in any State having a population density of more than 200 per square mile as shown by the latest available Federal census, the system may include mileage in urban areas as well as rural, and (2) that the system may be extended into urban areas subject to the conditions that any such extension passes through the urban area or connects with another Federal-aid system within the urban area, and that Federal participation in projects on such extensions is limited to urban funds.

(d) The Interstate System shall be designated within the continental United States and it shall not exceed 41,000 miles in total extent. It shall be so located as to connect by routes, as direct as practicable, the principal metropolitan areas, cities, and industrial centers, to serve the national defense, and to connect at suitable border points with routes of continental importance in the Dominion of Canada and the Republic of Mexico. The routes of this system shall be selected by joint action of the State highway departments of each State and the adjoining States, subject to approval by the Secretary as provided in subsection (e) of this section. All highways or routes included in the Interstate System as finally approved, if not already coincident with the primary system, shall be added to said system without regard to the mileage limitation set forth in subsection (b) of this section. This system may be located both in rural and urban areas.

(e) The Secretary shall have authority to approve in whole or in part the Federal-aid primary system, the Federal-aid secondary system, and the Interstate System, as and when such systems or portions thereof are designated, or to require modifications or revisions thereof. No Federal-aid system or portion thereof shall be eligible for projects in which Federal funds participate until approved by the Secretary.

(f) The system or systems of roads in the Territory of Alaska on which Federal-aid funds may be expended under this chapter







Public Law 85-651  
85th Congress, S. 1748  
August 14, 1958

AN ACT

72 Stat. 607.

To add certain lands located in Idaho and Wyoming to the Caribou and Targhee National Forests.

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That the exterior boundaries of the Targhee National Forest, located in Idaho and Wyoming, are hereby extended to include the following described lands: Targhee National Forest, Idaho-Wyo.  
Addition of lands.

Lot 1 of section 7; lots 1, 4, 5, 6, and 9, the east half of the northeast quarter, the northwest quarter of the northeast quarter, the northeast quarter of the northwest quarter, and the east half of the southeast quarter of section 8; all of section 15; lots 1, 2, and 3, the northeast quarter, the northwest quarter, the north half of the southwest quarter, the east half of the southeast quarter, and the northwest quarter of the southeast quarter, of section 16; lots 1, 4, and 5, of section 17; lots 1 and 2 of section 21; lots 1, 2, 5, and 6, the east half of the northeast quarter, and the northwest quarter of the northeast quarter of section 22; lots 1 and 3, the north half, the northeast quarter of the southwest quarter, and the southeast quarter of section 23; the west half of section 24; the west half of section 25; lots 1, 4, 5, and 8, the northeast quarter, and the east half of the southeast quarter of section 26; lots 1, 4, 5, and 8 of section 35; and all of section 36, all in township 1 south, range 45 east of the Boise meridian, in Bonneville County, State of Idaho; and

All of section 1; lots 1, 2, 7, 8, and 11, the southeast quarter of the northeast quarter, and the northeast quarter of the southeast quarter of section 2; lot 1 of section 11; lots 1, 3, 4, and 7, the northeast quarter, the northeast quarter of the northwest quarter, and the east half of the southeast quarter of section 12; lots 1, 4, 5, and 9, the northeast quarter, and the northeast quarter of the southeast quarter of section 13; and lot 1 of section 24, all in township 2 south, range 45 east of the Boise meridian, in Bonneville County, State of Idaho, and

The west half of section 6; all of section 7; the west half of section 8; the west half of section 17; all of section 18; lots 1, 2, 3, and 6, the northeast quarter, the east half of the northwest quarter, the east half of the southeast quarter, and the northwest quarter of the southeast quarter of section 19; all of section 20; the southwest quarter of section 21; all of section 27; all of section 28; all of section 29; lots 1, 4, 5, and 8, and the southeast quarter of the southeast quarter of section 30; lots 1 and 4, and the northeast quarter of the northeast quarter of section 31; lots 1 and 3, the northeast quarter, the northwest quarter, the northeast quarter of the southwest quarter, and the southeast quarter of section 32; all of section 33; all of section 34; all in township 2 south, range 46 east of the Boise meridian, in Bonneville County, State of Idaho; and

All of section 3; all of section 4; lots 1, 2, 3, 6, 7, and 11, the south half of the northeast quarter, and the northeast quarter of the southeast quarter of section 5; lot 1 of section 8; all of section 9; all of section 10; all of section 15; all of section 16; and all of section 22, all in township 3 south, range 46, east of the Boise meridian, in Bonneville County, State of Idaho; and

The southwest quarter of the southwest quarter of section 17; lots 2, 3, and 4, the west half of the southwest quarter of the northeast quarter, the southeast quarter of the northwest quarter, the east half of the southwest quarter, the northwest quarter of the southeast quarter, and the south half of the southeast quarter of section 18; all of section 19; the west half of the northwest quarter, and the south



August 14, 1958

half, of section 20; all of section 29; all of section 30; all of section 31; and all of section 32, all in township 37 north, range 118 west of the sixth principal meridian, in Lincoln County, State of Wyoming; and

All of section 2; all of section 3; and all of section 4, all in township 36 north, range 119 west of the sixth principal meridian, in Lincoln County, State of Wyoming.

SEC. 2. All lands of the United States located within the exterior boundaries of the Targhee National Forest and all lands which have been, or are hereafter acquired by the United States in connection with the Palisades Reservoir reclamation project (other than the lands referred to in section 3) are hereby incorporated into and made parts of the Targhee National Forest: *Provided*, That any acquired lands hereby incorporated into the national forest shall be subject to the laws and regulations applicable to national forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended.

16 USC 552.

Caribou Na-  
tional Forest,  
Idaho.

SEC. 3. All lands of the United States within the exterior boundaries of the Caribou National Forest, Idaho, which have been, or are hereafter, acquired by the United States in connection with the Palisades Reservoir reclamation project are hereby incorporated into and made parts of the Caribou National Forest and shall be subject to the laws and regulations applicable to national forest lands acquired under the Act of March 1, 1911 (36 Stat. 961), as amended.

16 USC 552.

Applicability  
to laws and  
regulations.

SEC. 4. (a) -It is hereby declared that the sole purpose of this Act is to subject the lands referred to in the foregoing sections of this Act to all laws and regulations applicable to national forests, and nothing in this Act shall be construed to authorize the United States to acquire any additional lands or any interest therein, nor to diminish or in anywise affect any valid rights in or to, or in connection with, any such lands which may be in existence on the date of enactment of this Act.

Palisades

Reservoir rec-  
lamation proj-  
ect.

(b) (1) The Secretary of Agriculture shall make available, from the lands referred to in the foregoing sections of this Act, to the Bureau of Reclamation of the Department of the Interior such lands as the Secretary of the Interior finds are needed in connection with the Palisades Reservoir reclamation project.

Agreement.

(2) The Secretary of the Interior is authorized to enter into such agreements with the Secretary of Agriculture with respect to the relative responsibilities of the aforesaid Secretaries for the administration of, as well as accountings for and use of revenues arising from, lands made available to the Bureau of Reclamation of the Department of the Interior pursuant to paragraph (1) as the Secretary of the Interior finds to be proper in carrying out the purpose of this Act.

Approved August 14, 1958.

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